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SEYMOUR DURST

*t' Fort nieuw Amsterdam op de Manhatans*



FORT NEW AMSTERDAM

(NEW YORK), 1651



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Because it has been said  
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ANNALS  
OF THE  
CORPORATION,

RELATIVE TO THE LATE

Contested Elections ;

WITH

STRICTURES

UPON THE

CONDUCT OF THE MAJORITY.

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IN SEVEN NUMBERS.

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By *LYSANDER.*

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Do nothing wrong—nor bear it.—EURIPIDES.

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—NEW-YORK :—

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## Annals, &c.

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No. I.

To the late MAJORITY in the COMMON COUNCIL.

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Let Envy in a whirlwind's bosom hurl'd,  
Outrageous search the corners of the world,  
Ransack the present times—look back to past,  
Rip up the future, and confess at last  
No times, past, present, or to come, could e'er  
Produce, and bless the world, with such a pair.

CHURCHILL.

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I SHALL not, Gentlemen, apologize to you for the delay of a publication, with which you could have readily dispensed.

Engagements more necessary to myself, prevented an earlier attention to your merits. The fame you have acquired is scarcely susceptible of addition from the feeble pencil of a historian.

Should I compliment you with the possession of talents or public virtue, it would be a sacrifice of sincerity to politeness. The language of panegyric would be an insult to the sensibility of your feelings. Even the Philips of your body would view it as the hidden sting of irony, or the satire of burlesque.

The acquirement of a public station is the greatest injury which a weak man can experience from Fortune.

Nature had calculated you to glide along the stream of private life, with easy and undistinguished insignificance. You might even have continued respectable in a state of happy obscurity. Unfortunately for yourselves you have been actors upon a stage, without capacity to execute the parts you were called upon to perform. Bewildered and perplexed, enveloped in a labyrinth, lost in confusion, and ignorant of your characters, you had but too much reason to lament the absence of your prompter.

You have undertaken the decision of questions, to which you are incompetent.

You have usurped the province of judges upon subjects you do not understand—with temerity you have deprived your country of its most valuable rights. It will be fortunate for yourselves if you can resort for refuge to the plea of indiscretion.

In the calmness of reflection you will acknowledge that I have treated you with delicacy and indulgence. With a field so ample before me, had I given way to ridicule and invective, even my limited powers could have placed your feelings upon the rack.

I claim no little merit for the exercise of clemency.—You have been the authors and performers of the drama. If you have rendered yourselves contemptible or criminal, the fault is your own. Your misfortunes or your vices are not attributable to Lysander.

A city deprived of its freemen by the intrigues and conspiracy of its magistrates—Electors despoiled of their suffrages by the arbitrary decision of an interested tribunal. An election defeated by violence and usurpation, public officers openly deserting their posts of duty, and leaving

a community to its fate. Our police and institutions suspended by rashness and petulancy. Our poor dependent upon voluntary contribution. Our watch maintained by individual patriotism. Our lives and property exposed to the attacks of midnight depredation, had it not been for the interposing hand of republican virtue. Such is a summary and imperfect picture of madness, disappointment and desperation. You, Gentlemen, have taught us an important lesson. You have convinced us how little the tranquility of a great and populous city depends upon magistrates like yourselves.

We have approached a crisis which demands, and trust me shall obtain, a radical remedy. Our rights are too inestimable to be placed within the controul of any future corporation. It is not the seat of an alderman, but the eternal privileges of the people, which are at stake, nor shall we be satisfied with trivial, momentary, and temporizing measures. The rights of a magistrate may be settled by the intervention of a court of justice. Those of the inhabitants can only be restored by the superior interposition of the Legislature. Such then should be the persevering efforts of patriotism. We must not relax in our endeavours until the rights of the people are established upon a firm, substantial, and unperishable foundation.

LYSANDER.

No. II.

INTRODUCTORY OBSERVATIONS.

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“In times of public danger, it is every man’s duty to withdraw his thoughts in some measure from his private interest, and employ part of his time for the general welfare.”

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IDLER.

THE primary object of every political establishment, should be to promote the general welfare of the people. The police of cities as well as the government of states, is intended to preserve the essential interests of the public. Whenever we speak of the rights and the powers of a corporation, it is proper to enquire who are the parties that compose it? and what are the purposes for which it was established?

If it should be contended that the present Charter of this City was intended for the benefit of the members of the Common Council, in opposition to the privileges of the citizen. Should it be maintained that this Royal grant, is the exclusive property of the aldermen and assistants, in derogation of the rights and liberties of the inhabitants.—Then it would be time that the interposing hand of public justice should be extended to demolish the fatal instrument of slavery and disgrace.

The present Charter was derived from the successive grants of former sovereigns. It was penned at periods, in which the rights of the people were imperfectly understood and established. To promote the authority of the Monarch, and to guard the high prerogatives of his throne was the primary object of government throughout every

department of the empire. It is incompatible with the interests of royalty, that the institutions of civil freedom should exist within any department of its dominions. The power of the prince must necessarily be supported by the influence of his vicegerents. It must be fortified and protected by the subordinate dominion of satellite authority. Hence it is that in our civil institutions we still perceive some glaring characters of aristocracy, and are yet subjected to some remains of the ancient policy, inconsistent with the spirit, the principles and the genius of our government.

It is a matter of astonishment, that a city so enlightened, and which has so eminently contributed to the restoration of public liberty, should have so long submitted to the abuses of its municipal administration. When we view the men who compose the majority of the Common Council. When we consider the slenderness of their influence as individuals. When we contemplate the paucity of their talents, we are impressed with mingled emotions of surprise and indignation, that men so destitute of learning, should have been permitted to become with impunity the despoilers of the rights of their fellow-citizens.

The mal-administration of our City-police, was unquestionably a part of a more general and complicated system. The same policy which attempted the creation of armies—the multiplication of taxes, and prodigality of expenditures, in the national government, dictated precisely the same measures with respect to our internal administration. In the pursuit of this plan, it was necessary that their favorite instruments should be rewarded, and that the influence of the Commonalty should be completely abolished. Offices and emoluments were heaped upon the needy or avaricious members of the board, and there is but



too much reason to believe, that they were originally created to reward the demerits of political infidelity. The dignity of the magistracy was degraded, and our principal civil officers converted into contractors for jobs. The character of an alderman was lost in that of a dock master, or superintendant of scavengers; and the name of assistant, confounded with some servile and petty employment. Such was the universal practice of the Common Council, in the donation of its offices—a practice engendered in corruption—It was continued without a sense of decency or a feeling of shame.

The administration of the late Mayor, was uniformly exerted to the destruction of every popular principle in our charter. Had it not been for the happy change which has taken place in the affairs of the United States, there is too much probability that his designs would have succeeded.

By the Charter of the City, as it at present stands, the inhabitants possessed of corporate rights, are divided into freeholders and freemen. In them the essential rights of the body politic are centered. They are the fountain from whence the government of the city, agreeably to its incorporation, should in reality be derived. Every other individual must be considered as a sojourner or temporary resident. For, except in times of public fairs, no other person can legally exercise his trade or occupation, within the limits of the town. Whatever may have been the original policy of imposing this restriction—However it may have been intended to narrow the privileges of citizenship, it is obvious that the terms of the charter lead to the alternative, either, that a sufficient number of free-citizens must be appointed, or that the business of the city must be at an end.

It is also directed that the election of Charter Officers shall be made by the freemen of the city, being inhabitants, and the freeholders of the respective wards. To be a freeholder or a freeman, is therefore a necessary pre-requisite to entitle an individual to the elective franchise. An act of the legislature has altered the former qualification from a freehold generally, to one of twenty pounds. With a view to continue his own creatures into office, and knowing that the strong current of popular sentiment, was directed against him. In an early part of his administration, Mr. Varick made his daring and desperate effort to destroy the whole body of freemen, and to place the powers of the city exclusively in the hands of the freeholders. Accordingly we find that since the year 1792, no more than fifty four freemen have been appointed. Many of them his friends, and most of them only for the purpose of being qualified to hold particular offices. This extraordinary circumstance is matter of record, and placed above the reach of controversy. So completely did this wonderful man succeed in his project, that in a city, which boasts its 60,000 inhabitants, scarcely 300 freemen can be found.

In the accomplishment of this task, an obstacle was presented, which could only have been overcome by the most surprising sagacity, or perhaps overlooked by the most egregious stupidity. The charter had directed that no man should pursue his occupation without first obtaining the freedom of the city. Its terms are positive and directory. It leaves the Chief Magistrate no discretionary powers. Mr. Varick, in his magisterial capacity, found it necessary to grant licences to cartmen, and to the keepers of inns. This consummate politician, in violation of the charter, with his usual consistency, gave the licences—received the fees—permitted the men to follow their oc-



occupations, and most strenuously refused them the hallowed gift of freedom. \*

So bold and flagrant a violation of public rights, is scarcely to be paralleled in the annals of history. In the course of a few years it produced a total revolution in the nature of our government. The whole body of freemen who were intended to compose a principal constituent part of the incorporation, are almost extinct, and in a little time the hand of death must terminate the existence of the remainder. This master stroke of policy was intended to establish a system of tyranny, and by depriving the great body of the people of their share in the representation, to subject them to the arbitrary dominion of the Common Council.

The right of being represented in the body by whose laws we are bound constitutes our most valuable and essential political privilege. It is the key stone in the arch of public liberty upon which the safety and existence of the fabric depends. Taxation without representation is the greatest badge of slavery; and he who submits to it must forfeit

\* The jealousy of our late Mayor towards the Cartmen of this City was notorious. That respectable body of men have acquired immortal honor from their general patriotism and independence—I speak not to flatter them—let them wear the laurels they have won—I feel towards them, and therefore shall express the most sincere respect—Wherever I can advocate their rights, gratitude shall prompt me to do it. I feel that the possession of my own has been in a great measure owing to their exertions. Withholding from them the freedom of the city was occasioned by the most tyrannical and illiberal policy. Like the conduct of the British merchants in refusing to give them employ, unless they voted against their own principles, it was intended to enslave them. It deprived them not only of the privileges, but also of the station of citizens. It was an innovation. It was a violation of the charter which originated with Mr. Varick. Mr. Duane and all preceding mayors, had usually conferred upon them the freedom of the city; and justly considered themselves bound to do so. The city records prove the fact. From ——— 1783 to 1792—688 freemen were appointed, of whom 398 were cartmen. From March 1792 to the present time, only 54 (amongst whom there is not a single cartman) have been made. The conclusions from such a fact are too strong, and obvious to require comment.

LYSANDER.

his pretensions to the enjoyment of civil freedom. It was for the establishment of this inestimable principle that we resisted the power of Britain, and encountered the perils of a severe and arduous contest. In this revolution we happily succeeded, and laid the strong foundation of a government of representation. Shall it then be said that those who are competent to the choice of the rulers of an empire are incapable to elect the subordinate members of a corporation? Must it be recorded in our future annals, that the men who withstood the fleets and armies of a powerful monarch were compelled at length to bend beneath the yoke of a board of aldermen? Enjoying the full possession of freedom with respect to our national institutions. Are we to sink into the abject condition of slaves, with regard to our city administration?

Defeated in every other quarter, and driven from every other resource, that party which has hitherto been falsely denominated federal, were determined at all hazard, and by every act of fraud to retain possession of the government of the city.

Although the late election for governor had abundantly demonstrated that the republicans possess a majority of freehold votes, yet it was fondly imagined that the influence and property of the English merchants would enable those *self styled federalists* to retain their ascendancy. For a number of years our commerce has been principally engrossed by British subjects. Enjoying our spoils, largely partaking of our riches, and retaining their loyalty to their sovereign. They have been uniform and active instruments in the hands of ambition. United to the federalists by a similarity of views and identity of principles. The tories of the old school united with those of the new, to effect the total subversion of our republican institutions.

In the prosecution of their designs the tory coalition established the position as a principal article of their creed, that property and not individuals should be represented.

Blindly attached to the fancied privileges of a lifeless sod, they forgot that man, for whom the God of Nature made the Universe, received superior rights from heaven. Mr. Varick, whose religion was confined to the protection of the rights of property, without deigning to notice the privileges of a being formed after the express image of his maker, had already extinguished the whole body of freemen. It only remained to marshal the privileged order of freeholders in array. The playful proprietors of the theatre, and the bacchanalian owners of the Belvidere, presented a principal column of the phalanx—fraught with madness and despair, they resolutely resolved to withhold the government of the city from the hands of the odious republicans.

When from their plan of operations, it was discovered that they had formed a settled intention, by annihilating freemen, and rendering the estates, and not the persons of men, the basis of representation, to wrest from the people their rights of election. To counteract those designs, it became necessary for the republicans to oppose them with their own weapons. The law had declared that every man, possessed of a freehold to the amount of twenty pounds free of incumbrances, shall be entitled to vote for charter officers. Nothing more was requisite, than, that a sufficient number of individuals should possess themselves of an estate to that value, in conformity to the terms of the law. Accordingly an association of respectable citizens was formed for the laudable purpose of resisting the oppression we had so long experienced; restoring the necessary body of freemen, and re-establishing the ancient rights of the

city. The result of this memorable election is well known. We beheld an event which promised the most auspicious consequences. The hopes and expectations of the public were on the eve of being realised. A republican magistracy would have ensured the correction of abuses—restored the rights of the community—placed the elective franchise upon a firm, liberal and constitutional basis; and finally promoted the liberties and prosperity of the city.

LYSANDER.

No. III.

ON THE RIGHT OF SCRUTINY.

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————— Their “better part remains  
“To work in close design, by fraud or guile  
“What force effected not.”

MILTON.

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IN public as well as private affairs it generally happens that the commission of one crime leads to the perpetration of another. Unable to prevent the election of a majority of republican magistrates, the federal members of the Common Council were determined to defeat it by a rash and desperate interposition of power.

In the recesses of hearts capable of desperate designs, they immediately resolved upon the exercise of a power, of all others the most dangerous and the most liable to abuse. This they term the right of *scrutinizing* into the votes; receiving and rejecting them at their pleasure, and thereby terminating the election in favor of any candidate whom they may prefer.

It is easy to perceive the consequences resulting from such an exercise of authority. It renders elections in a great measure nugatory, and enables the majority of any public body, by stratagem, intrigue and agreement, to continue themselves in office as long as they think proper.

That such a right is recognised by the charter is altogether denied. But should it even be maintainable, it is so repugnant to the principles of our government, and pre-



ductive of such dangerous evils as to require an immediate repeal.

The clause in the charter from which this singular claim has been derived, declares that the Common Council of the city for the time being, or the major part of them shall have the sole power of determining and deciding all elections of all and every *their officers and ministers*, thereafter to be chosen and elected in or for the said corporation or any part thereof.

With respect to this clause, it is to be observed that on account of the high importance and dangerous tendency of the powers to which it is supposed to give rise, it should not by any force of construction, be carried to an extent beyond the precise import of the terms it employs.

In the first place it is observable that the expressions contained in it are "*officers and ministers*." It is entirely silent with regard to *members*.

Now it is plain that the grant of a power to determine the appointment or election of a subordinate officer or minister cannot *ex vi termini* apply to the member of a public body. It is a general rule in law applicable to the interpretation of all statutes, that a statute which treats of things or persons of an inferior rank, cannot by any general words be extended to those of a superior. The example given by Blackstone clearly elucidates the position. Thus a statute treating of Deans, Prebendaries, and others having spiritual promotion is held not to extend to Bishops, though they have spiritual promotion. Deans being the highest persons named, and Bishops being of a still higher order.

The case given by Blackstone in illustration of his rule, is infinitely stronger than the clause under discussion.

That case contains general terms, which might include every order of the clergy, (the description of persons named.) Yet it was decided that bishops being superior to deans, were not included in the generality of the terms. The charter only speaks of ministers and officers of the Common Council. Without containing any general expression, which could be construed to extend to the members of that body.

That a clear distinction exists between the officers and the members of a council, common sense itself would dictate. Yet, if it is necessary to cite authorities, the sceptic is referred to Kyd, on Corporations—to the supplement to Viner---and even to a clause in the charter itself, directly following that, from which the extraordinary prerogative in question is claimed, which clearly distinguishes an officer from a member of the corporation.

I am aware it will be contended, that an alderman is a *public officer* as well as a *member* of the Common Council, and that because he is an *officer*, he is included within the terms of the charter. But let it be replied, that his being a public officer is not sufficient to bring him within those terms---he must be an officer *of* the Common Council; that is to say, an officer in immediate relation to that body. Examine the clause, it contains the relative expression "*their*," that expression is emphatical, and governs the construction of the sentence---a right is thereby vested in the Common Council to decide upon the election of *their* officers and ministers---an alderman is not an officer or a minister *of that board*---On the contrary, he presides in, and is a *member* of it. That body is composed of aldermen and assistants. Will you be guilty of the absurdity of terming them their own officers? In relation to the Common Council, an alderman is neither an officer or a minister. When



he is an officer, as in his capacity of justice of the peace, he is an officer of the state, and not of the Common Council. He maintains his seat in that body as a superior presiding member, and is above the reach of the expressions contained in the charter.

It is remarkable that the charter itself, when it speaks of an alderman as a public officer, is most emphatically expressive upon this point. In appointing him a justice of the peace, and investing him with judicial authority, it styles him, in positive language, a justice of us, our heirs, and successors. Before the revolution he was an officer of the crown. Since that auspicious period he is an officer of the people. With relation to the Common Council, he is a member, and not an officer: he is not comprehended within the terms of the controverted clause.

It has, indeed, been contended, that this power of scrutiny does not depend upon the provisions of the charter, but that it is an authority incident to all corporations, inasmuch as every corporate or political body is entitled to create bye-laws for its own internal regulations.

In reply to this observation let it be remarked, that such argument does not apply to the present case, for the very obvious reason, that our Common Council has never thought proper to constitute such bye-law. If a bye-law to that effect had been made, its authority would have been questioned—but, as such ordinance has never been passed, should we even admit the authority. Still it has remained latent and inchoate, because the proper measures have not been taken to afford it an effectual operation.

With regard to this general power of framing bye-laws it is to be observed, that it is expressly provided by the

charter, that such bye-laws shall not be repugnant to the laws or statutes of England, or of the ancient colony. Yet this provision, though expressly made, was altogether unnecessary; for it is not to be denied, that these inferior governments must always remain subordinate to the superior authority by which they are created. It is, therefore, a positive rule, to be gathered from our legal writers, that every bye-law contrary to the general laws of the land is void; and I shall not hesitate to superadd the position, that no bye-law is obligatory which is repugnant to the spirit, the genius, or the principles of the constitution of a state.

Whatever may be the accordance in those rules which direct the private concerns of men, the principles of our *political law* are extremely variant from those of England. Our system of national polity is essentially different from that of a community whose constitution recognizes the existence, and embraces the interests, of different orders of men. The general tendency of all the English institutions is, to support the powers of the throne, and to protect the privileges of the nobility—The stream of royalty flows and circulates throughout every department of society. Hence it follows, that their corporate establishments have been modelled as miniatures of their general government, and that the regulations of the former have resembled the features and partaken of the qualities of the latter.

Our political institutions only acknowledge two leading and primary objects—the maintenance of social order, and the preservation of the rights of the people. Whatever establishment has a tendency to increase the powers of one part of the community, at the expence of the interests of another, is contrary to the nature of our civil constitutions, and repugnant to the principles of our revolution. Hence then, it is necessary that the operation of every foreign

establishment should be cautiously examined before it is naturalized here. Whatever institution is uncongenial with our general system of policy must be rejected, whether it obtains in England or any other country on the globe.

I have made these observations to shew the manifest impropriety that would result from an indiscriminate admission of British principles. It is positively denied, that the pretended right of scrutiny is appurtenant to corporations by the general laws of England. That country abounds with incorporated bodies, instituted for a variety of purposes—some political—some commercial—some religious—some literary—others again for carrying particular charities into effect. The powers of each depending upon its general nature, or specific end, and more upon the particular grant, from which it derives its ordination, than from the general provisions of law.

Again, among the infinitude of corporations, some exist by prescription, and some are founded in written charters. In the one case, they are governed by a continued series of usage. In the other by the interpretation of the language of their charters. Amidst the extensive field of legal contention, which has been opened upon the subject of corporate bodies, not one solitary instance can be found of an English corporation claiming a right of scrutiny, parallel to that which has been exercised by our Common Council. All the books and reporters are silent upon that point. From that silence some have inferred that it has never been disputed; upon that very ground, I maintain it has never been exercised—for if the right had been universally admitted, still, in the progress of so many years, questions would have arisen with respect to the manner of its exercise, and presented themselves to the court of King's Bench, in the shape of abuses.

Can it then be possible, that a right so extraordinary in its nature, so dangerous in its consequences, so repugnant to the principles of our government---an authority which strikes at the very root of the elective franchise and places the people completely beneath the arbitrary controul of a board of aldermen and assistants, can be created and guaranteed by the common law of the land? Is a power so exorbitant and gigantic to be exercised upon the most trivial and questionable ground? Are all our boasted privileges held at the precarious mercy of a Common Council? and all the inhabitants of a great, enlightened and respectable city reduced to abject slavery by a little handful of undistinguished citizens.

There is still a remaining view in which I shall consider the subject. I produce the sense of the legislature against the atrocious and unprincipled usurpation. Even before the revolution, an act of the colony was passed for the regulation of charter elections. Under our present establishment the legislature has provided a statute most expressly and avowedly for that purpose. Examine the title; you find it to be "an act to regulate the election of charter officers in the city of New-York." Inspect, analyse, ponder upon its contents; you perceive it to comprehend every suitable and every essential provision.

I contend that by this act the sense of the legislature is explicitly declared, and that it follows as a necessary conclusion, either that such a power never existed, or if it did obtain, that it was thereby repealed; the intention of the legislature is apparent from the title of the act, and from the provisions which they have thought proper to establish, if it had been believed that the authority in question was vested in the corporation; and it was safe to entrust it to their hands. The legislature could have had no rational inducement for an interference upon the occasion. If the regulation



of charter elections was considered as the peculiar province of the Common Council, and as a right vested in them by the charter, why was a solemn and deliberate statute passed expressly and exclusively for that purpose?

Most express and positive language could not have more clearly unfolded the views of the legislature upon the subject, than their very act of interposing upon the occasion.

Upon a perusal of this statute it will be found to contain every provision which could have been deemed necessary for the regulation of charter elections. It ascertains the time at which they are to take place. It directs the mode of conducting them. It prescribes the officer who is to preside. It establishes his powers and his duties. It declares the qualifications to be possessed by the electors. It renders them essentially variant from the provisions contained in the charter. It adopts a mode for deciding upon those qualifications; and it even directs the particular duties of the Common Council upon the occasion.

Before the *enactment* of this statute, our city elections took place entirely under the operation of the charter; but since that period they are governed by the particular directions of this law. A remarkable expression of the legislature forcibly indicative of their intentions upon this point, appears to have been overlooked. The statute under contemplation provides that if the Common Council shall not appoint inspectors, or if those inspectors shall neglect the performance of their duties, that then, and then only, *elections shall be had according to the directions in the charter, any thing in that act contained to the contrary notwithstanding*. Is it not therefore manifest, that the legislature must have considered that law as the only basis upon which the election of charter officers was thereafter to be founded? Upon no contrary doctrine is it possible to account for their cautious solicitude in

providing against those two particular neglects of duty. By that statute they establish a general rule—they render those peculiar cases an exception to that rule. Why did they so carefully provide that in those solitary instances, elections should take place in pursuance of the charter, if in every other respect, they did not view the charter as giving way to the statute?

Let us now bestow some particular attention upon the act, and examine the regulations it has established.

In the first place it authorizes and directs the Common Council within certain limits of time to *fix upon the places of election*, it also directs them to appoint inspectors, and prescribes their requisite qualifications—here then we find the legislature exercising their controul over the Common Council, and it is apparent that this body with respect to Elections, must act in *subserviency* to the law.

In the second place, it prescribes the powers and duties of inspectors; and here let me impress the observation, that those officers are directed and empowered to *preside at* elections, as well as to make returns. The expression of the act with respect to the appointment of this officer are worthy of close and particular attention. A fit and discreet person (says the law) for each respective ward, being a freeholder there or a freeman of the said city, shall be appointed to *preside at*, AND be the inspector or returning officer, to see that the respective elections be fairly conducted and had. Here, then, it is apparent that the act has prescribed for such officer a twofold division of powers and of duties, each separate in its nature, and clearly distinguishable from the other. The grammatical construction as well as the obvious import of the sentence is too apparent to require argumentative deduction, the conjunction *et* (and) placed between its branches precisely indi-

ates their separate existence, and gives to each its specified operation. The person so appointed is to **PRESIDE** at elections, *and* he is *also* to be the inspector or returning officer.

He is to preside at, and to see that the respective elections are fairly had and conducted. The term preside, derived from the latin *presideo* signifies being set, or having authority over. When it is directed that an individual is to preside with respect to a subject matter, the true meaning of the expression is, that he possesses authority over it; it is implied that he shall govern and direct, agreeable to the spirit and intent of the power from whence he derives his ordination. He who is to preside, and see that elections are fairly conducted, is rendered the principal officer, with respect to those elections.

I place peculiar stress upon this argument, because I am convinced it is conclusive, the law has placed a very important power in the hands of this officer. It has directed him to preside at, and see that elections are fairly and properly conducted, and it looks to him, and to him alone for the faithful performance of those duties. The law was made for the sole purpose of regulating the election of charter officers. Its exclusive intention was to place those elections upon a wise, secure and salutary foundation. It was necessary that this presidential power should be intrusted somewhere. It was indispensable that some individual should be appointed to prevent those who were not legally qualified from being admitted as electors. It was politic that such power should be deposited in hands the least likely to abuse it. Every principle of public justice and policy dictated that this presiding officer sitting as the judge of elective qualifications, should be disinterested and impartial. It was easy to perceive that the mem-



bers of a corporation, frequently candidates themselves, were not dispassionate judges. It must have been perceived that such authority placed in their hand was dangerous, and liable to irresistible temptations. It was unspeakably evident that armed with such powers, they could at pleasure defeat every election, and render their offices of unlimited duration. Hence, then, it was necessary that the legislature should interpose its aid, and provide some suitable guard to preserve the privileges of the citizen.

Thirdly. The law prescribes the qualifications of electors, and directs the mode of determining them. With respect to the first point, as before observed, it is variant from the charter by restricting the right of voting to a freehold of twenty pounds. The particular manner in which the act is drawn, its embracing every qualification and instituting a complete and comprehensive system, is also a strong argument that the legislature intended the statute should supercede the charter with respect to elections.

The method which the legislature has adopted, for deciding upon the qualification of electors, is another strong link in the chain of argument, to prove, that they intended that act to constitute the only instrument for governing elections. We have seen the high importance of the office of inspector, its extensive duties, and the confidence reposed in it by law. In order to prevent corruption and intrigue, to supercede the exercise of an arbitrary discretion, and to protect the right of electors, the law has interposed a single mode of trial, the one most suitable to the occasion, and perhaps the only practicable method—That is the oath of the party, in the words adopted by the law, comprehending every requisite, and which is to be administered by the presiding officer.—When we consider the inconveniences, the difficulties,

and the delays of every other mode; the numberless questions that would necessarily arise; the extreme intricacy and technical nature of many of those questions; the time which would unavoidably be consumed in their discussion; the production of title-deeds; the exposure of estates; the examination of witnesses; the incompetency of every tribunal except the regular courts of justice; the unwillingness of electors to expose themselves to so much trouble and inconvenience; that it would render elections an endless field of litigation;—when we consider the abuses to which any other method of decision would give rise;—when we reflect upon the insuperable difficulties which would attend every election;—when we contemplate the highly dangerous powers which would result from this extraordinary right of scrutiny;—and, when we perceive that the present construction of the act, places the elections of our city magistrates upon precisely the same footing with those of the officers of state—the conclusion is unavoidable, that such interpretation is just—That the decision of the inspector, in his presidential capacity, and his records, transmitted in the character of returning officer, is final and conclusive with respect to the rights of the party elected.

Should we resort to arguments of convenience or expediency, the subject would become inexhaustible. Many of those arguments are forcibly stated in the protest of the minority of the Common Council, which is incorporated in the pages of this work. To that protest I therefore take the liberty of referring the reader.

Before I conclude the present number, permit me to enforce the danger which would result from allowing the corporation to assume the right of deciding the value of freeholds. Between certain limits that value is indefinite. From the unalterable nature of things, it must rest

entirely in conjectural opinion. It is not the subject of definite evidence, nor is it susceptible of precise judicial determination. Such a right, if exercised, would be liable to perpetual abuse. Corrupt, fraudulent, and partial decisions would be made without the means of redress, without the possibility of appeal.—I purchase a freehold for the price of twenty pounds. The contract is an actual one. The consideration was fairly paid. The payment of such consideration is conclusive evidence of value—it is the very strongest testimony of which the case is susceptible. It would be apparent, that the value of my freehold was not £. 1000. It would be equally apparent, that it was more than twenty shillings. But between fifteen and thirty pounds, the line of value would be fluctuating, indistinct, and evanescent. Some men would compute it at one price, others at a different. Who is then to decide that invisible point of estimation between the hair-breadth of a fraction, whether it is worth the precise sum of twenty pounds, entitling me to a vote, or the infinitesimal particle of an atom less than such sum, depriving me of the right? Shall the corporation be permitted to tell me—“We, Sir, are the judges. We are determined to estimate your property at the sum of forty-nine dollars and ninety-nine cents. It wants a single dime, or cent, of the value to entitle you to the privileges of a citizen. It is against our interest to admit your vote. It would destroy the seat of one of our members. It would banish one of our favourite instruments of corruption. We are the judges. Our determination is conclusive. We are superior to the idle tales of witnesses. It matters nothing to us what money you have paid. We will not accept your oath, though the law has directed the inspector to take it. We determine your property to be worth as little as we please. We repeat it—our decision is conclusive.

“You have no appeal, no redress. The Supreme Court cannot direct a jury, nor summons witnesses, to estimate this nice and delicate question. We alone possess the standard of abstract truth and mathematical exactitude?”

Minute philosophers, who nicely see  
Th’ entrails of a gnat, dissect a flea;  
Survey the world with microscopic eye,  
And to an elephant convert a fly;  
Measure an atom by precision’s laws,  
Balance the difference of a pair of straws;  
Pursue the fibres of a grain of sand,  
Tell how much gold will buy each inch of land;  
Divide and subdivide each single hair,  
With fairy magic gage a point in air.  
NEWTON! look down from the empyrean skies,  
Confess to Philip thou wert not so wise.  
Great PROCLUS! EUCLID! from your thrones behold  
What wonders rise—what sylph like pow’rs unfold!  
Oh, sages! skill’d in every occult lore,  
Imbued with science never taught before.  
Hail! sapient owls! who know no mental night,  
And loftier CHARON\*, heir of second sight!  
Sages renown’d! proceed with care to scan,  
By geometric rules, the Rights of Man!  
Explore each distant star through fancy’s tube;  
Fraction from fraction draw, and cube from cube;  
Balance my freedom with aerial scales,  
Pronounce, from mystic spells, what candidate prevails!

I ask these very intelligent and sagacious gentlemen—I enquire of them jointly and individually, from what charter—from what law—from what extraordinary process of logical deduction, did you derive the singular privilege and miraculous faculty of analysing, to a fraction, the precise value of estates? Surely not from the charter of the city. That instrument did not require any specific value; it could

\* The waters of the Wallabout might, in poetic language, be considered as the Styx; and the Prison-ship the bark in which Charon ferried the shades of his rebel victims.



not grant you a power which it did not contemplate—surely not from the statute for regulating charter elections—that act established a very different provision---it intrusted the case to the inspectors and required them to receive the oath of the electors as the criterion to determine it. In whatever view we consider the subject ; the more it is submitted to reflection, the stronger is our conviction that the majority of the Common Council have violently exercised a power to which they are not entitled---An authority which they have neither the candour to disavow, the arguments to vindicate, nor the ingenuity to defend.

LYSANDER.

No. IV.

HISTORY OF THE SCRUTINY IN THE  
FIFTH WARD.

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—————“ Force  
Usurps the throne of justice.”

AKENSIDE.

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INFLEXIBLY determined upon the accomplishment of their predestined purpose, the majority of the Common Council were obstinate and inexorable ; deaf to argument and callous to the impulse of reflexion, they rushed precipitately into action without considering the injustice or the impolicy of their conduct. I would willingly attribute their proceedings to the errors of the understanding, if they had not furnished too many fatal evidences of depravity in the passions.

In becoming their historian I have undertaken an irksome task. We peruse the annals of the Cæsar's with instruction, but alas ! our advantages are attended with dissatisfaction and alloyed by continual disgust. We naturally shrink from beholding the frailties and vices of men, and pant for an opportunity of contemplating the brighter aspect of moral nature. Yet it is necessary that truth should extend her mirror and expose the deformities of individuals who have ventured to sacrifice the rights and liberties of their country.

The present and succeeding number shall be dedicated to a detail of the scrutiny. Pains have been taken to collect every material circumstance. A transaction so important to the interests of the public should be universally and correctly understood. Confining myself in this number to the proceedings with respect to the fifth ward, it shall be rendered as concise as may be warranted by perspicuity.

About a month before the election, and sufficient to embrace the period required by law, Joshua Barker, esq. and thirty eight other citizens purchased of Mr. Abraham Bloodgood, a lot of ground and tenement in Frankfort-street, for the price of two thousand dollars: the purchase was fair and absolute and the consideration money was actually paid. There was not the shadow of an agreement, either expressed or implied, to re-convey the property. On the contrary, it became to every intent the estate of the purchasers. Taking the price which was actually paid as the basis of valuation; every proprietor was rendered a freeholder to the amount of fifty one dollars and upwards.

James Roosevelt and John P. Ritter, esqrs. were the candidates on the federal (or, as I shall hereafter denominate it, the tory) side. Philip I. Arcularius and James Drake were supported by the republicans—at the close of the Poll, it appeared that Mr. Arcularius had a majority of 6 as Alderman and Mr. Drake, a majority of 8 as assistant for the fifth ward. A return to this effect was accordingly made by the Inspector.

On the 18th of November, (the day succeeding the election) letters demanding a scrutiny were received from Messrs. J. Roosevelt and Ritter. This demand was readily complied with by the Common Council, and Thursday,



the 26th of November, appointed as the period for commencing the extraordinary drama.

The period between that day and the 4th of December was principally occupied in the examination of the electors whose suffrages were challenged, and of witnesses with respect to their qualifications.

In stating the material cases which became presented for decision, I shall commence with the votes in favour of Mr. Arcularius, which were challenged by Mr. J. Roosevelt; and afterwards state the situation of the voters in favour of the latter, who were objected to on the part of the former.

The proceedings were commenced by a general challenge against the votes of the proprietors of the lot and tenement in Frankfort-street.

In support of such general challenge, five distinct grounds of exception appeared to be taken.

- 1st. That the title deed was not executed on the day it purported to bear date.
- 2d. That the consideration money had not actually been paid.
- 3d. That the conveyance was not absolute and bona fide, but that some secret trust existed to reconvey to the grantor.
- 4th. That the property was not worth two thousand dollars (the consideration money paid), and was, therefore, insufficient to entitle the several grantees to a vote.

And, lastly, That the same being a purchase made for the purpose of voting at an election, was contrary to law.

With respect to the first, second, and third exceptions, there could not remain the vestige of a doubt. Evidence was produced to demonstrate the reality of the purchase, and the *bona fide* payment of the consideration.

It was frankly admitted, that the purchase was made to entitle the proprietors to the elective franchise. It was contended, that such purchase was in pursuit of a legal and laudable purpose; that no statute had been passed to prohibit it; and that it invested the proprietors with rights of which no power inferior to that of the legislature could deprive them.

It only remained to establish the value of the property.

On the one hand, Mr. Daniel Hitchcock deposed, that he was acquainted with the property. That he was, or had been, an assessor under the government of the United States. That, in his assessment book, it stands rated at a thousand dollars. That he thought he might be a tolerable judge of its value. That, at the extent, he believed it not worth more than six hundred pounds.

Upon his cross-examination, he admitted, that he had not made any accurate view since the election. That he had never been in the upper part, or stories, of the building. And, that it is customary in assessments to under-value property.

Mr. Shimeal testified, that he knew the lot and tenement. That he was not acquainted with its value. That lots will sell higher at one time than another. That he would accept of 2200 dollars for a full lot. That one lot, in the neighbourhood, lately sold for 2000 dollars. That it was impossible for him to estimate the value of any lot. When asked what price he would give for the lot in

question, he very shrewdly replied he could not say; but if he wanted it then he could tell what he would give for it\*.

On the other hand, Mr. Peter Bonnet, Mr. Forbes, Mr. A. Bloodgood, and Mr. I. Bedient were introduced as witnesses to establish the value of the lot and tenement.

Mr. Bonnet declared that he lived in the neighbourhood—that he is a competent judge of the value of property as far as such value is a subject of estimation—that he was well acquainted with the property in question, and that were it his, he would not take two thousand dollars for it.

Mr. Forbes mentioned his having a lot in the neighbourhood, which he estimated at 1900 dollars, and that he would not take a less sum for it—that the property of the voters was really worth 2000 dollars.

Mr. Bloodgood testified his firm belief that the property was really worth the consideration paid for it.

Mr. Bedient stated his being acquainted with the lot and tenement in question: it faces a street; that some time in March last, he talked about purchasing it. Mr. Bloodgood then asked between eight hundred and nine hundred pounds for it. He did not think it over rated at that time, and retains the same opinion still.

\* The testimony of this honest German is a complete burlesque upon the proceedings of the Common Council. Wonderful that they should not know that lots of ground will sell higher at one time than another, until they received the information from the mouth of a witness. This uncultivated man discovered more sagacity than any of them. It was impossible for him to ascertain the value of any lot—he was conscious, how much the ideas of value rest in mere conjecture—he knew how much they depended upon situation and circumstances—that such estimation must greatly be governed by the purposes for which it is wanted, and the uses to which it is to be applied—that property is more valuable, because more serviceable to one man than another—that there is no general standard by which it can be measured with mathematical exactitude—he could not tell what he could give for articles he did not want—a grain of corn is more valuable to a cock, than an ingot of gold—When Mr. Shimeal wanted property, then he could tell what he would give for it—and so could the witnesses of our Common Council.

Such were the objections, and such the testimony, with respect to the property purchased in the fifth ward. I shall defer my observations upon the subject, until I have stated the particulars of the other cases.

The remaining voters in favor of Mr. Arcularius, with respect to whom particular exceptions were taken, were Edward Sands, James K. Delaplaine, Stephen Latham, Henry B. Earl, Thomas Wilson, Benjamin A. Egbert, and Gurdon S. Mumford.

Edward Sands had agreed to purchase a lot of ground. He produced a written contract, with an unexecuted deed annexed. He had paid no part of the actual consideration, but he had paid upwards of £. 20 as interest upon it. He was in possession of the property when he voted, had made improvements, and stated it to have arisen more than £. 20 in value since the purchase. Under these circumstances he possessed an equitable estate.

Mr. Delaplaine had been possessed of a considerable freehold; but, some time ago, intending to leave the state, he executed a conveyance to Gilbert Everingham, and also suffered a judgment to be entered against him, in favor of Everingham, for three thousand dollars. An affirmation of Mr. Everingham was produced, stating, that the only purpose of such conveyance and judgment was to secure about 500 dollars due to him from Delaplaine. That such was the agreement when the conveyance was executed, and, that, upon the payment of this sum, he is bound to deliver to Mr. Delaplaine all vouchers respecting the property. The judgment was for the same consideration, and the value of the property, beyond the incumbrance, sufficient to entitle the holder to a vote\*.

\* Upon a division with respect to the vote of Mr. Delaplaine, a majority.



Mr. *Latham's* mother possesses an estate for life. He has a vested remainder in fee.

The mother of Mr. *Earl*, during her coverture, conveyed a freehold to him—the father did not join in the conveyance. It was executed and acknowledged by the mother, but not in the manner prescribed by law for the conveyances of married women. Morris Earl, the father, some time afterwards agreed to the conveyance, and himself executed another. Those conveyances were made six or seven years since. Mr. Earl, the voter, has had the possession under them—has made leases of the property, and is in the pernanacy of the profits. Morris Earl has been dead two or three years, and his widow has never interfered with the possession of her son. \*

were against it, as follows :—In favour of the vote, the Recorder, Aldermen Barker, Minthorne, Post, Messrs. Gilbert and Verveelen :—Against it, Aldermen Strong, Coles, Lenox, Bogert, Messieurs Brasher, Ten Eyck, Nitchie and Carmer.

\* I shall forbear advancing a legal opinion upon the vote of Mr. Earl, nor do I hesitate to admit the principle that the conveyances of feme coverts, unless executed in the manner prescribed by law, are void. Yet there may be circumstances after coverture which amount to a re-delivery of the deed and thereby confirm and establish it.

Mr. Earl's remaining in possession and receiving the rents, coupled with his mother's acquiescence upwards of two years after the death of her husband, are features in his case which render it peculiarly strong.

Although I am not prepared to advance the position that those circumstances would amount in law to a constructive re-delivery of the deed ; still I think that it presents an important question which ought not to have been hastily decided at the spur of the moment, without consideration : particularly when the law characters of the board requested an opportunity to consult authorities upon the subject.

The case of *Goodright ex dem. Carter, vs. Straphan and others*, in *Cowper*, 201. presents a leading decision upon this point.

Mr. and Mrs. Carter during their cohabitation mortgaged certain property to which the latter became entitled. The instrument was not executed according to the formalities prescribed by law to be observed in the conveyances of feme coverts. But Mrs. Carter after the death of her husband subscribed two papers, one surrendering the possession of the house to the executors of the mortgagee, and the other directing the tenant to attorn to those executors.

It is plain, that neither of those subsequent acts could amount to a conveyance ; unless predicated upon the original, though, informal grant.

Lord Mansfield, in delivering the opinion of the court established two



Thomas Wilson being possessed of real property, by a conveyance made in 1795, granted the same to Lincoln and Bishop, their heirs and assigns—to the use of his wife during her life, and of his children afterwards. So that neither the voter or any future husband should intermeddle with the property, or controul the wife's estate. The decision against the vote of Mr. Wilson, was unanimous.

Mr. Egbert's partner (Mr. Ward) obtained a lot of ground, and contracted to sell a moiety to him. Mr. Egbert paid 500 dollars towards improving the lot, but no part of the actual consideration. Mr. Ward considers him as the owner of a moiety, and that he has a right to retain the price of it upon the settlement of their partnership accounts. Mr. Egbert's was therefore a *trust estate*, the decision against his vote was also unanimous.

Mr. Mumford was one of the grantees of the property in Frankfort-street, independent of the general objections with regard to that transaction. It was also objected against his vote, that a judgment of non pro's upon a writ of error, for 230 dollars and 99 cents, in favor of Hallett and Bowne, stands entered against him and David Mumford jointly, of the term of July, 1800.

To combat this objection an affidavit of Mr. Mumford, was produced stating :

1st. That the above freehold is of the value of 50 dollars and upwards.

2. That he is seized of other freehold estate in the city, (but not in the ward) to the amount of 2000 dollars and

principles.—1st. That such conveyance might be rendered valid by a redelivery ; and, 2d. That circumstances may amount to a redelivery in law. The circumstances in that case were decided to be sufficient for the purpose, and judgment was accordingly given for the representatives of the mortgagee.

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upwards, free of incumbrances, unless the above judgment is to be considered as such.

3. That Hallett and Bowne obtained a judgment against him and David Mumford, for 168 dollars and 83 cents, on the 12th of April, 1798 ; and that a writ of error was brought thereon.

4. That on the 17th of May 1798, after the entry of the judgment and the commencement of the writ of error, D. M. and himself obtained a regular discharge under the act for giving relief in cases of insolvency, and that the amount of the judgment was included in the inventory of debts exhibited by them.

Lastly, that such judgment was rendered against them after their discharge, for a pre-existing demand, from which they were legally exonerated. Mr. Mumford's vote was also upon this ground rejected \*.

We now proceed to the votes in favor of Mr. J. Roosevelt, which were objected to on the part of Mr. Arcularius. These were the cases of George Furman, Jonas Minturn, Ebenezer Leggett, Joseph Leggett, John, George, and Leonard Minuse, Robert M'Dermot, T. S. Arden, C. Walton, E. Lyde, jun. and Uzal Tuttle. The four first were cases of trust ; the others, except Tuttle's case, were upon estates of remainder.

The property upon which Mr. Furman voted, was conveyed to his mother, to hold the same to her use in trust, &c. for him. Mr. Furman's vote was admitted.

By the conveyance under which Mr. Minturn voted, he was also a *cestuy que trust*. His vote was admitted. †

\* The division was as follows :—In favour of the vote, the Recorder, Aldermen Barker and Minthorne, Mr. Gilbert, and Mr. Verveelen :—Against it, Aldermen Strong, Coles, Lenox, and Post, Messrs. Brasher, Nitchie, and Ten Eyck.

† Division upon the votes of Mr. Furman and Mr. Minturn :—In their

Ebenezer Leggett had purchased property of the executors of Hildreth, for 1100 pounds. He had paid 500 dollars in part of the consideration to Mr. Walton, one of the executors. He saw a deed, but did not know whether it had been executed or not, it was to be executed by the other executor. No positive agreement was made with respect to the terms of payment, and nothing had been said about a mortgage. Under these circumstances, Mr. Leggett possessed an equitable interest, but the legal estate was not vested in him; nevertheless his vote was admitted.

Joseph Leggett was in possession of a house and lot of ground which he has occupied 6 or 7 years. It was purchased by Thomas Leggett, with the money of Joseph, but the title deeds were taken in the name of Thomas Leggett as grantee. Whatever remedy, in a court of chancery, Joseph might possess to enforce a conveyance from Thomas to him, the legal estate was undeniably in the latter. Yet the vote of Joseph Leggett was admitted.

It is unnecessary to state the particulars of the titles of the three Minuses, Messieurs M'Dermot, Arden, Walton and Lyde. It is conceded on all hands that they were severally seized of vested freehold remainders; their cases were parallel to that of Mr. Latham. Those votes were properly rejected by a considerable majority.

Uzal Tuttle was in town, but did not appear to establish his vote. Isaac L. Kip, esquire, appeared as a witness upon the occasion, and declared that he had been employed by the voter to obtain a partition of his property. Mr.

favor, Aldermen Coles, Lenox, Bogert, and Post, Messrs. Brasher, Carmer, Nitchie, and Ten Eyck:—Against them, the Recorder, Aldermen Barker, Minthorne, and Strong, Messrs. Gilbert, and Verveelen.

\* In favour of admitting the votes of the Leggetts, Aldermen Cole, Strong, Lenox, Post, and Bogert, Messrs. Brasher, Ten Eyck, Carmer, and Nitchie:—Against their admission, the Recorder, Aldermen Barker, and Minthorne, Messrs. Gilbert, and Verveelen.

Kip saw either an original will or a probate of one in favor of the voter and others; and also a deed to the testator. He stated further, that an order for a partition was obtained in the Mayor's Court. Tuttle's vote was admitted by a majority of two.

Such is a succinct and accurate detail of the cases of contested votes in that ward. Upon closing the testimony, the arguments of Mr. J. Roosevelt's counsel, were principally directed to establish the admissibility of suffrages upon the basis of remainders and trust estates.

As the decision with respect to estates in remainder was correct. Observations upon that point, are altogether unnecessary. It is proper that some reflections should be made upon the subject of trusts.

An estate in trust is entirely the creature of a court of equity, and divested of every property of a legal freehold.\* It is a right to receive the profits, and to dispose of the land in equity—properly speaking, it is an equitable title to lands. But the legal estate † is vested in the trustee, and even if he conveys it to another without notice of the trust, the cestuy que trust, or party possessing the equitable interest, would be bound by his act. If the trustee commits felony, the lands are forfeited by the English law, and the cestuy que trust must resort to his remedy in chancery §. If a trustee devises all his estates, such general devise passes an estate, of which he was but trustee, and the cestuy que trust must again apply to equity for redress against the devisee ‡. No conveyance by the cestuique trust can work a forfeiture of the legal estate of trustee ||. The widow of the cestuy que trust is not entitled to dower.\*\* The legal estate---every legal right, privilege

\*Sanders 177. †Sanders 190. §Idem 192. ‡Ibid. ¶Idem 201. \*\*2 Blk 207



and remedy is in the trustee, and not in the *cestuy que trust*. The interest of the latter is no where recognised or perceived, except within the walls of a court of equity.

But so *precipitate* were the *federal* gentlemen, in rushing upon an instant decision, that even if they had the legal ability to investigate the question, they did not allow themselves an hour for the purpose. Incompetent as they undoubtedly were to an accurate examination of the subject, had they only read and bestowed the reflection of a moment upon the act for regulating our charter elections, conviction must have flashed upon their minds, however uninformed. Without travelling farther, it is apparent from that statute, that the elective franchise is reposed in the trustee, and not in the *cestuy que trust*. A clause in that very act expressly recognizes the right, and limits its operation: For, it is thereby declared, that the trustee for an infant, or a body corporated, shall not be qualified to vote. Most evidently intimating, that every other trustee is intitled to a suffrage.

If a trustee (and it may be necessary to inform the majority of our Common Council, that the trustee is the person possessing the legal estate). If the trustee did not by law possess the right to vote, do those very learned and sagacious gentlemen believe that the legislature of this state would have been so absurdly ignorant as to pass a solemn and deliberate statute for restricting the exercise of a right which does not exist at all? As the case now stands, the question lies between the Corporation and the Legislature. Certain it is, that they are at variance upon the subject. One or other of these bodies has rendered itself ridiculous.

In the confusion of the subject, the Common Council is also most directly in a state of war with itself. Whether



it proceeded from accident or design, from the wanderings of honest ignorance, or the back-sliding of sinister intention, it is apparent that they made inconsistent decisions upon the same subject. The cases of Sands and Egbert, and perhaps of Delaplaine, presented trusts as marked and distinguishable as those of Furman, Minturn and the Leggetts. It is true that the latter had paid either the whole or a part of the consideration money. Sands had paid his money in the form of interest, and Egbert had advanced his in the shape of improvements upon the property. In either case, the contract had been partly executed, and a court of equity would equally compel a specific performance. The true questions were, whether the parties possessed an equitable interest, and whether an equitable interest entitled its proprietor to a suffrage. Sands and Egbert were in possession as well as the others. If chancery would decree a specific execution of the contract in their favor, their trust estates were equal in degree to those of Furman, Minturn, and the Leggetts. Most wonderful, that gentlemen so extremely blind to principle, by an instant miracle of intelligence, should suddenly acquire the astonishing acuteness to fasten upon a distinction without a difference.

An involuntary smile may be excited by the weakness, or the follies of individuals. We cannot suppress our indignation upon beholding manifest depravity and injustice. On the 4th of December, at an advanced period of the evening, the Common Council, from the open court room, in the City-Hall, retired from the observation of spectators to the private recesses of their chamber. No sooner had they arrived within those walls, than a motion was made for an instant decision. In vain was it urged by the mayor, that the questions were difficult, professional, and entitled to deliberation. Authorities had been produced by counsel,

which he had not an opportunity to examine. He requested time to inspect those authorities, and offered to meet the board at as early a period as they should appoint. His efforts to produce a state of dispassionate deliberation, were entirely fruitless. Warmied with the object in view, and eager to execute their predetermined purpose, the federal members were obstinate and inexorable. Admitting their want of information upon the questions they were about to decide—constrained to acknowledge their incompetency. On that very evening, within an hour after the arguments of counsel, without debate, without consideration, suppressing discussion and silencing the voice of reason, did they with all the indecency of precipitation, deprive near forty freeholders of their legal rights of suffrage, and banish from their seats, an alderman and assistant, who were returned as elected with all the solemnities and requisites prescribed by law !!!

Upon the memorable question with respect to the legality of the votes upon the property purchased of Mr. Bloodgood, the following was the division:—In favour of their admission, the Recorder, Aldermen Barker, and Minthorne, and Messrs. Gilbert and Verveelen: Against them, Aldermen Coles, Strong, Lenox and Post, and Messrs. Brasher, Ten Eyck and Nitchie.

To close the honorable scene with proper dignity and grace, Mr. Brasher now produced his celebrated revolution—a measure calculated to enrol him among the most conspicuous sons of fame. Let me give a *fac simile* of the extraordinary instrument—

“Whereas fundry persons, thirty-nine in number, thirty-six of *whome* voted at the late election of Charter Officers in the fifth ward, to wit, *Josuah Barker,*

( \* \* *Cetera desunt.* \* \* )

by combination among themselves, for the avowed purpose of obtaining votes at the said election, on the 16th day of November last, purchased a lot of ground, and the buildings thereon, situate in the said ward, from one Abraham Bloodgood, at the price of 2000 dollars, and took his conveyance for the same to themselves, their heirs, & assigns, as tenants in common. And whereas it has been questioned whether the said tenements were in truth of sufficient value to entitle the said several persons to vote at the said election: And also, whether a freehold purchased as aforesaid by such combination, for the sole and avowed purpose of voting at the then election of charter officers, could afford a qualification to the purchasers for voting as aforesaid. And whereas the evidence produced by the parties, and the arguments of their council, have been heard *and duly attended to*—

“ Therefore, Resolved, as the *sense* of this board,

“ 1st. That the said combination is contrary to the true intent and spirit of the charter of this city and of the act of the legislature regulating the election of charter officers, and is to be considered as a fraud \* upon the election of evil and dangerous example—calculated to defeat the regular and deliberate exercise of the important *privilege* of voting for charter officers by covert and sinister artifices and contrivances of a small number of individuals.

\* I would ask those conscientious gentlemen, who are so extremely *liberal* in their charges of *Fraud*, whether the total annihilation of the whole body of freemen is not a greater fraud than the purchase of a freehold to become entitled to a vote? Is not the denial of the privilege of voting, to the great majority of citizens, a public offence of much more evil and dangerous example? Is it not infinitely more calculated to defeat the freedom of charter elections? It is a direct and wanton outrage upon the feelings and rights of the people.

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“ 2dly. That the said lot of ground and the building thereon are not, in the judgment of this board, of sufficient value to entitle thirty-nine persons each to a vote in the election of charter officers, and,

“ 3dly, for the reasons afore said, this board doth reject and disallow the votes of the said thirty-six persons so given as afore said.”

This precious morsel of logical sagacity was carried by the accustomed majority.

It was thereupon resolved, that James Roosevelt, esquire, by a majority of legal votes, was elected alderman, and John P. Ritter, esquire, assistant of the fifth ward. That the clerk of the city, should be directed without delay, to inform them of the decision of the Common Council in their favor, and give them notice to attend the board, to take the oaths of office, prescribed by law.

Thus ended the solemn mockery of this unexampled scrutiny. An event which must produce impressions upon the mind, never to be effaced. An exercise of power so arbitrary and unparalleled, as the entire destruction of a popular election, must in future place the liberties of the people within the complete controul of the members of the Common Council, unless measures are adopted to prevent the repetition of such an outrage. It remains to be ascertained, whether the inhabitants of this city will pursue the legal means of establishing their rights upon a firm, salutary and constitutional foundation, or sink supinely into the lethargic slumbers of despotism.

LYSANDER.



No. V.

HISTORY OF THE SCRUTINY IN THE FOURTH  
WARD.—PROCEEDINGS OF THE COMMON  
COUNCIL.—QUALIFICATION OF THE  
RETURNED MEMBERS.

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“ Party raged ;  
“ And partial power, and licence unrestrain’d.”

THOMSON.

“ To what an height will human madness rise !  
“ Where will its impious daring fix its bounds ?  
“ If each succeeding age gains strength, and swells  
“ With ranker villainy.”

POTTER’S EURIPIDES.

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AFTER adopting the principles in Mr. Brasheer’s resolution, it was evident that the appearance of an investigation into the election of the Fourth Ward was idle and insulting. It was clear, that every material question had already been decided—and it seemed manifest, that the majority of the board were prepared to venture upon every extremity for the accomplishment of their purpose.

Previous to their recent decision, some flattering hopes of justice had been entertained. The majority had carefully abstained from committing themselves with regard to the votes upon the property which had been purchased from Mr. Bloodgood. So long as it was possible, they anxiously evaded the subject, and expressed their wishes, if



not their expectations, that a determination should be made without involving that point. In the view of those gentlemen, it was a matter of extreme delicacy. It was a painful and embarrassing subject! Could they have succeeded in establishing more challenges, we should never have heard of their present decision.

The seventh of December was the day appointed by law for administering the official oaths to the different charter officers. Three o'clock in the afternoon was the hour appointed for that purpose. A meeting of the Common Council was directed in the morning, with a view of determining the scrutiny before the period assigned for the reception of the new members.

Cornelius C. Roosevelt, and P. H. Wendover, esquires, were the republican candidates. J. Bogert and Nicholas Carmer, were their competitors. The former were returned to be duly elected by a majority of 33 votes.

The opposite candidates appeared in the morning, and produced their respective lists of challenges. Those lists having just been interchanged, it was not to be expected that Mr. Roosevelt should have been ready to proceed until he was furnished with the exceptions of his antagonist. He requested an indulgence of only two hours for the necessary preparation, and expressed his willingness to commence the proceedings at the expiration of that time.

In this stage of the business, Alderman Coles, after expending the time which was necessary in the composition and correction of it, introduced the following remarkable resolution:

“Whereas, at the election for charter officers in the Fourth Ward, held on the third Tuesday of November

last, it appears by a return made by the Inspector of said election, that Cornelius C. Roosevelt had a majority of votes for alderman, and P. H. Wendover had a majority of votes for assistant alderman.

And whereas, since the said election, to wit, on Monday last the 30th ultimo, John Bogert, a candidate for the office of alderman, and Nicholas Carmer, a candidate for the office of assistant, at said election, did present to this board their memorials, *setting* forth that the said Cornelius C. Roosevelt and P. H. Wendover were not duly and legally elected, and demand a scrutiny for the purpose of determining who of the said candidates were legally elected, and which memorial they did substantiate by their oaths, as thereunto required:

“ And whereas, this board did, as will appear by their minutes, determine to grant the prayer of such memorial, and the respective candidates have been furnished with information of such determination of this board, and this day at ten o'clock was assigned for the said Cornelius C. Roosevelt and Peter H. Wendover to appear and substantiate the votes objected to by the said John Bogert and Nicholas Carmer.

“ And whereas, the said Cornelius C. Roosevelt and P. H. Wendover did appear this morning, and state to this board, that they were not then ready to substantiate the said votes objected to.

“ Therefore, Resolved, that the said Cornelius C. Roosevelt and Peter H. Wendover *are not yet duly and legally* elected alderman and assistant, nor can they be permitted to take the necessary oaths as such, or take their seats at this board, until the said scrutiny shall be fully examined and determined upon.”

A resolution that members regularly returned elected by a large majority, are not yet duly elected, to say the least, was an act of astonishing boldness. It was exercising a power parallel to that which is sometimes exercised by the English sovereign, that of dispensing with the laws by a *non obstante* edict. It was usurping an arbitrary controul over the elections of the people. A proposition so monstrous was an overmatch for the genius of federalism itself. Upon a division, six members rose in its favour, and six against it. It was accordingly lost by the casting vote of the recorder\*.

Messrs. Roosevelt and Wendover having withdrawn from the council-chamber under the impression that the scrutiny was not to proceed until the next day, a motion was made, that they should be notified to proceed immediately. Upon a division, the votes upon each side were equal, and the motion was negatived by the recorder.

The business of the morning closed with a resolution introduced by Alderman Lenox, in the following words :

“Whereas a *scrutiny* has been demanded, & granted for the fourth ward of this city, & the same being proceeded on, and *their* not being sufficient time to finish the said *scrutiny* before the time by law for *qualifying* the members duly elected on the 17th day of November last.

Therefore resolved as the sense of this board, that the alderman & *assisant*, returned as elected at the said election, ought not to be qualified into office until such *scrutiny* be determined.”

This resolution was accordingly passed. Aldermen Lenox, Coles and Post, and Messrs. Ritter, Brasher, Ten

\* Aldermen Lenox, Coles, and Post, and Messrs. Brasher, Ten Eyck, and Nitchie were in favour of the resolution.

Aldermen Barker, Minthorne and Strong, and Messrs. Ritter, Verveelen and Gilbert voted against it.

Eyck and Nitchie voting in its favour, and Aldermen Barker, Minthorne, Strong, Messieurs Gilbert, and Verweelen in the negative.

After resolving to recommence the scrutiny the next day at 5 o'clock, the Common Council adjourned to meet in the afternoon, for the purpose of being qualified for the ensuing year.

Retaining the same integrity and firmness, which so eminently distinguished him, while a representative in Congress; in the meeting of the afternoon the mayor administered the oaths of office to Aldermen C. Roosevelt and Mr. Wendover, as well as to the other charter officers elect. The poll list was presented to him.<sup>1</sup> It was a record which he was bound to obey. It was an important crisis. He pursued his own impressions of law and rectitude. He regarded only the conscientious dictates of duty.

On the 8th of December, the Common Council met in pursuance of their adjournment, to resume the consideration of the scrutiny. Mr. Riker, of counsel for Alderman C. Roosevelt and Mr. Wendover, submitted the question, whether, as they had been already sworn as members, and thereby taken the legal possession of their seats, the Common Council were legally entitled to proceed. The mayor mentioned the resolution of the board, and the scrutiny proceeded.

The first case presented, was that of Smith Valentine. A deed was produced to him, and 73 other persons for a house and lot of ground in Dey-street.

Daniel D. Wickham and Return Strong the subscribing witnesses to that deed, were introduced; both of them swore to the execution of it. The latter testified its delivery



ery to W. Boyd, esquire, as the general agent of the grantees.

The board then proceeded to examine witnesses with respect to the value of the property.

Mr. George Stanton swore that the day before, he was requested to examine it. That he accordingly went and examined it throughout. It is the house and lot No 50, Dey-street—is considerably out of repair, and in his opinion worth about £1500.

Dr. Gardner Jones testified, that he owns a house and lot in Dey-street, which he valued at £. 2500; that he knew the house and lot No. 50; that about 6 or 7 years ago he offered £.2200 for the house of Mrs. Crookes, next door to it; Mrs. C. then asked £.2500 for her house and lot; she continues to ask the same price, but has lately said she would take £.2400 in actual money. He has seen the house No. 50, and been in the front room; it looks rather better than the house of Mrs. Crookes, and, as far as his knowledge extends, “is as eligible as that.” Dr. Jones gave £.1900 for his house about 6 years ago; it was then in a very unfinished state.

Thomas Miller lately bought the house No. 52 in the same street; No. 50 is of the same size, and improvements pretty much the same. In May last, he gave 5300 dols. for his house; he believes No. 50 is not as good; supposes about 1000 dollars difference; believes that No. 50 may be worth about 4000 dollars, perhaps a little more; he was never inside of it; the building is of the same size with his own; he thinks it appears somewhat older; his house was insured at 2000 dollars; it would rent for £200; he supposes No. 50 would rent for £150, if in good order; he valued vacant lots at £.1000.



Mr. Striker owns the house and lot No. 55 Dey-street; knows the house No. 50, but has never been in it; his is 100 by 25 feet in dimension, and has also an L to it; he valued his at £.2500; the house No. 50 is pretty much like the house of Mrs. Crookes.

Mr. Stanton being called again, declared, that Mrs. Crookes' house was much better than the house No. 50; that it has a back building, and is worth £.400 more; and that he was lately commissioned to sell as good a house, as good a lot and as good a stand for £.1700.

Mr. John Utt testified, that he owns the house and lot No. 30 Dey-street; that his lot is 77 by 25 feet in dimension; that within a year past, he has been offered, and refused, £.2200; that he has been in the lower part of the house No. 50, and believes it to be fully worth the money given for it.

John Swartwout, Esquire, and Messrs. Matthew L. Davis and James Warner, severally appeared, and testified that they were seized of freeholds in the 4th ward to the amount of £.20 in their own rights, over and above all incumbrances; and that they had possessed the same for the space of thirty days and upwards preceding the election. Several questions were put to them, which they did not consider themselves bound to answer. These gentlemen were acquainted with their rights, and possessed the spirit to defend them. Strictly adhering in their oath to the qualifications prescribed by law, they declined replying to interrogatories not pertinent to the occasion. In the habit of extorting the most servile and implicit obedience, the board of Common Council could not brook the appearance of opposition to their authority, their proceedings were instantly thrown into a state of distraction.

Leaving the electors, the witnesses and spectators, they abruptly retired to their private chamber, without affording the parties a notice of their intention, or appointing any period for the continuance of the scrutiny.

The electors and witnesses accordingly departed. No sooner had the Council arrived within their room, but they felt the awkwardness and delicacy of their situation. By their own act, they had interrupted the proceedings. It was the wish of the majority instantly to decide; yet, what apology could they offer to excuse such precipitation? In the performance of a criminal task, the interval between the resolution and its accomplishment must be dreadful. Eager to terminate the farce, but apprehensive of the consequences, in the midst of their resolution, they endured the tortures of fear, anxiety and suspense.

They had retired with precipitation—the evening had far advanced—by a sudden gust of passion, they had compelled the parties to withdraw—electors and witnesses had all dispersed into the different quarters of the city—each had retired to his respective abode, and engaged in different pursuits. To collect them together, that evening, was impracticable; yet, if possible to produce the appearance of formality and a semblance of justice, Mr. Roosevelt and Wendover, at that late hour of the night, were called upon to furnish further evidence to substantiate the votes in their favor; and given to understand, if they had such testimony to offer, the board were then ready to hear it.

Mr. Riker, of counsel for the returned magistrates, who had remained in the city-hall to await the issue of this extraordinary scene, immediately replied in writing, That he had further evidence to offer as to the other voters whose right to vote had not been examined into. That the evidence would be, that the voters, respectively, had a free-

hold estate of the value of upwards of fifty dollars in the fourth ward of the city of New-York, in their own respective rights, free of all incumbrances. That the voters would respectively prove they were possessed of their said freeholds more than thirty days preceding the late election for charter officers. That they had made no promise, express or implied, to transfer or re-convey their or either of their respective freeholds; and that they had paid the full consideration of fifty dollars at the least for each of the said freeholds. That the witnesses to prove the same attended in the room in the city-hall which was assigned for the purpose; but that the honorable board having adjourned without appointing any time or place for further inquiry, and the witnesses not knowing when or where to attend the board, it was out of the power of the counsel to produce the testimony that evening.

Although the Common Council, by their own act, had completely dispersed the witnesses, in defiance of all the circumstances urged by counsel, the usual majority of the board resolved upon an immediate decision. A question was accordingly taken upon the vote of S. Valentine, which was negatived as follows: For admitting his vote, the Recorder, Aldermen Barker and Minthorne, Messrs. Gilbert and Verveelen.—Against it, Aldermen Coles, Lenox, Strong and J. Roosevelt, and Messrs. Brashear, Ten Eyck, Nitchie and Ritter.

The recorder then introduced a resolution in the following words:

“Whereas at the scrutiny which has taken place this evening, witnesses were examined as to the qualification of Smith Valentine, John Swartwout, Mathew L. Davis, and James Warner, as electors at the last election for charter

officers in this city, and whereas the board have decided the qualification of Smith Valentine, as insufficient to vote at such election. And whereas it is proposed to take a question on the qualification of N. Roome, of whose right to vote, further testimony is offered to be produced by the returned members, at the next meeting of this board—therefore, resolved that this board ought not to proceed to the decision of the qualification of any other voter at such election, with respect to which the testimony offered has not been produced, on account of the adjournment of this board to the council room.”

Even this resolution, the most just and reasonable, which can possibly be conceived, was negatived. The recorder, Aldermen Barker and Minthorne, Messrs. Gilbert and Verveelen only, voted in its favor; and Ald. Coles, Lenox, Strong, J. Roosevelt, Messrs. Brashear, Nitchie, Ten Eyck, and Ritter, for its rejection.

The next question was upon the right of Nicholas Roome, Mr. Gilbert, Aldermen Barker, Minthorne, and Mr. Verveelen, perceiving the determined spirit of the majority, declined voting, and intimated their intention to prepare a protest against such unjustifiable procedure. Mr. Roome's vote was rejected, the recorder only rising in its favor.

Aldermen Lenox then presented the subsequent resolution:

“Whereas the witnesses produced on the part of Cornelius C. Roosevelt, esq. and Mr. P. H. Wendover to substantiate the votes objected to by John Bogart, esq. and Mr. N. Carmer, have refused to answer the questions put to them, touching the purposes for which the freehold on which they respectively voted, was purchased;



“And whereas no evidence has been produced to this board, to shew that a certain William Jennings, who conveyed to the persons whose votes are objected to, and upon which conveyance the said votes were given, had a legal title to the estate said to be conveyed to the said voters ;

“And whereas the grantees of the said property were not produced in order that the board could have fully ascertained all the circumstances relative to the same ; And the board being fully convinced \* that the said property was purchased secretly, with the sole view of creating votes unduly to influence the election of alderman and assistant, at the late election in the fourth ward ;

“Therefore resolved that the votes so objected to by John Bogert and N. Carmer, and contained in the deed referred to, are unlawful, in as much as the property was not of the value required by law—free of incumbrances, and the same is contrary to the spirit of the charter of this city, and the laws of this state, relating thereto.”

Mr. Lenox's resolution was carried by a majority of three ; himself, Aldermen Coles, Strong, and J. Roosevelt, Messrs. Brasler, Ten Eyck, Nitchie, and Ritter, voted for it ; and the Recorder, Aldermen Barker, Minthorne, Messrs. Gilbert and Verveelen against it.

A resolution was then unanimously passed, “that the mayor be requested to take the opinion of General Hamilton in writing on the following question, to wit, whether under the charter of this city the board have any authority to question the right of a freeholder, or freeman to his seat when returned duly elected by the returning officer, as a member ?”†

\* Without evidence !

† General Hamilton has since declined giving his opinion upon the subject.

The business of the evening closed with a resolution "that upon a scrutiny, had relative to the election of an alderman and assistant for the fourth ward, it appeared that John Bogert had a majority of votes for alderman, and Nicholas Carmer for assistant." That the said John Bogert was therefore duly elected alderman, and the said Nicholas Carmer assistant of the fourth ward, and that they take their seats accordingly.

Such was the termination of this extraordinary procedure. A transaction so flagrant, and unprincipled, scarcely requires any comment. An attempt to destroy the rights of magistrates returned to be duly elected, a decision precipitated without affording an opportunity for the examination of witnesses. The exercise of a jurisdiction without any investigation of its legality, and the request of a professional opinion, after a decision already irrevocably made, are circumstances, which those gentlemen will shortly be called upon to justify to the feelings of an insulted community.

LYSANDER.

No. VI.

PROCEEDINGS OF THE COMMON COUNCIL SUBSEQUENT TO  
THE SCRUTINY—PROTEST OF THE MINORITY—APPLI-  
CATION AND REFUSAL OF MR. BOGERT—SECESSION  
OF THE FEDERAL MEMBERS—PRESENT STATE  
OF THE CITY.

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" See ! self-abandon'd, how they roam adrift,  
Dash'd o'er the town, a miserable wreck !"

THOMSON.

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AFFAIRS were now approaching to a crisis which required an union of temperate deliberation, with inflexible perseverance. The designs of the federal majority had become completely unveiled. It was a contest between usurpation and justice. The arbitrary claims of the corporation were opposed to the rights of the people. The balance was suspended between liberty and slavery. A state of such disorder demands the interposition of the sovereign authority. Submission at this period would have amounted to a dereliction of every principle of honor. It would have been a total abandonment of the cause of the city.

The mayor and the recorder are the persons appointed by law to administer the oaths of office to the charter officers elect. It has been usual in practice, to administer such oaths in the presence of the Common Council, but that solemnity is not in strictness required by the charter. In the performance of this duty, the mayor, or the recorder,

must be governed by a sound discretion. They themselves must perform the act, and they must judge of its propriety. Alderman Roosevelt of the fourth ward, and Mr. Wendover, had already been qualified—they had taken their seats at the board, and were placed in the legal possession of their offices. Their election was apparent from the face of the record returned. The right of scrutiny was contested, and the preponderance of argument was evidently against the propriety of its exercise. The Mayor and the Recorder had been present during the whole of the proceedings. They were spectators of their injustice. They had witnessed their illegality. Under these circumstances Mr. Bogert applied to take the oath of office. Upon what principle of justice could it have been administered? The right of Alderman Roosevelt was evident. Could the pretensions of two claimants have been admitted at the same moment? Could he have been deprived of his office previous to the decision of a tribunal acknowledged to be competent?

To the application of Mr. Bogert, the Mayor replied with calmness, that he had foreseen the question, and had examined it with impartiality. That, in his official conduct, he should steadily endeavour to adhere to the path of duty—regretting the necessity which compelled him to differ from the majority of the Common Council, he could not avoid pursuing the dictates of his own opinion. He, therefore, declined administering the oath to Mr. Bogert. The Recorder, upon being appealed to, coincided in sentiment with the Mayor.

I shall not detail the warmth of expression which ensued. It would be more honorable to deliberative assemblies if differences in opinion did not too often lead them to acts



of the greatest indecorum. It was observed by Alderman Coles, that no difficulty could ensue, for that Mr. Bogert was entitled to his seat as a magistrate of the preceding year. To this it was replied, that such could not be the case, because his successor had already been sworn.

Only one step remained to be taken, and that was, by an act of violence, to deprive Alderman C. Roosevelt and Mr. Wendover of their seats. It was accordingly moved, that the clerk should be directed to erase their names from the minutes of the board. Successfully opposed by the republicans, and driven to desperation, they were prepared to pursue the utmost extremes of rashness and indelicacy. To pronounce a just decision was not their object. Their only wish was to retain their wonted ascendancy. Defeat, in this contest, they viewed as a prelude to the restoration of the public rights, and the powers of the Common Council as a bulwark for the support of aristocracy. In vain had the law officers of the corporation expressed their sentiments upon a subject with which they were most conversant. Fruitless were the attempts to introduce deliberation and discussion. The end was too important to be sacrificed to the inferior considerations of probity and justice. Accordingly, the motion of Mr. Coles must be viewed as the remaining act of desperation, and as an evidence of settled intention to effect the purposes of the majority, without a nice discrimination of the means to be employed.

Upon the division being called, Aldermen Coles, Strong, Lenox, J. Roosevelt, Messrs. Nitchie, Ten Eyck, Brasher and Ritter appeared in its favour. The Recorder, Aldermen Barker, Minthorne, C. Roosevelt, Messrs. Gilbert, Verveelen, and Wendover voted against it. The Mayor

interposed his voice; the number of votes was equal on each side; the motion was accordingly lost.

The interference of Messrs. C. Roosevelt and Wendover may, perhaps, by some, be considered as indelicate; such opinion, however, would not be founded in justice. If their own rights alone had been involved, it would have been entitled to weight; but the present was a public question, in which the liberties of their constituents were at stake. On the present occasion they pursued the impulse of duty; they could not abandon the interests, nor disappoint the expectations, of the ward they represented.

Equally justifiable was the conduct of Mayor. In a crisis which demanded the exercise of duty, the rights of his fellow-citizens could not be sacrificed to false delicacy. If he had a voice to give, could he justify withholding it? At a moment when his country required his exertions, inactivity would, with justice, have been considered criminal. As a constituent member of that body he is entitled to a vote. Upon a pressing emergency, when it can be effectual, he is bound to exercise it.

I am aware it has been believed that the Mayor has only a casting vote in cases of equal division. This opinion, however current, has been received without investigation; like many other received errors, it must be destroyed whenever it becomes the subject of argument. If he is a member of the board, he must be entitled to the privileges resulting from that station. If we are governed by precedent, or analogy, we need not travel far. Neither the vice-president of the United States nor the lieutenant-governor of this state, except upon an equal division, have a right to vote in the respective bodies over which they preside; the reason is obvious, because they are not members. The governor is

only entitled to a casting vote in the council of appointment, although he is a constituent member of it. The reason is equally obvious, because he is expressly restricted by the constitution. That prohibition would have been entirely idle if the right of voting was not otherwise considered as appurtenant to membership. In the house of representatives of the union, and in the assembly of this state, the respective speakers have undoubtedly a vote in their capacity of members; and repeated instances can be adduced of the exercise of that right.

Language cannot describe the mortification and disappointment displayed upon this question. Consternation and confusion instantly prevailed. In a moment, the federalists perceived the darling object of their illegal conduct completely defeated. To their unspeakable astonishment and dismay, they discovered they were no longer a majority in that board over which they had hitherto reigned with arbitrary sway. Unable to conceal their emotions, they called for an instant adjournment, and left the board, as it appears, with the intention to meet no more.

During these transactions, the minority of the board presented their promised protest; from the agitation excited by those proceedings, they were not furnished with an opportunity of having it read. It was, therefore, delivered to the clerk, and filed among the records of the Common Council. It is a document too interesting to be omitted in the annals of their proceedings.

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### PROTEST OF THE MINORITY.

We the undersigned members of the Common Council of the city of New-York, do solemnly dissent from, and

protest against the proceedings and decisions of a majority of that board in relation to the late elections in the fourth and fifth wards, and demand that this our protest may be entered of record upon the minutes.

Because, in those proceedings, the majority of this board have assumed an authority to which they are not at present entitled by the charter of this city or by the laws or constitution of their country :

Because, in the exercise of that authority they have acted partially, precipitately, in opposition to the weight of evidence, and contrary to law :

Because the legislature has regulated the election of charter officers by a law of the state and by establishing the qualifications of electors of those officers, and providing a method of testing those qualifications, to wit, by the oath of the elector, to be administered by the inspector, have virtually repealed any provision for that purpose which might otherwise have been derived from the charter :

Because, by that act of the legislature, made for the sole and avowed purpose of regulating our charter elections, the inspector is expressly made the presiding as well as returning officer, inasmuch as he is thereby invested with judicial powers, his return, with respect to the qualification of electors, is final and conclusive upon this board :

We are strongly impressed with this opinion, and believe it to be law, forasmuch as we are convinced that the authority of the legislature is paramount to the charter or by-laws of any corporation :

Because, in passing that act for the express purpose of regulating our charter elections, it was the intention of the



legislature to place those elections upon a foundation permanent, certain, consonant to the spirit of our laws, conformable to the spirit of our constitution, and friendly to the rights of the people :

Because, in every other election, the oath of the freeholder, with respect to the value and existence of his estate, is considered to be final :

Because, in the exercise of such transcendent powers by the Common Council of the corporation, there does not exist an adequate responsibility :

Because the authority claimed and exercised by the majority of this board is unlimited, undefined and undefinable, investing them with high and arbitrary powers—powers dangerous to the rights and franchises of the inhabitants of this city :

Because the exercise of that authority involves the trial of freehold, presenting questions intricate and difficult, to the decision of which this board is altogether incompetent :

Because this corporation possesses not the power of erecting itself into a self-created tribunal, to decide upon the value of an elector's estate :

Because there is no precise and determinate standard by which to estimate the value of freeholds. We have seen how much that value rests in mere opinion ; we have heard the estimation of every witness vary with circumstances and situation ; we have perceived how widely men of equal judgment and discretion will differ from each other : a power so loose, so vast, affording such unlimited latitude of

discretion, would enable a majority of this board to become, with perfect impunity, the arbiters of elections :

Because the authority claimed by a majority of this board might and would, upon every election, involve innumerable trials :

Because this board possesses not the power of compelling the attendance of witnesses or electors, nor to enforce their answers to interrogatories when they have attended :

Because the man returned elected to an office acquires thereby a *jus legitimum*, or perfect right. Forasmuch, therefore, as it is an universal axiom in law, that every perfect right possesses its correspondent remedy, it follows as the direct and inevitable conclusion, that the tribunal which is too imbecile to grant the remedy, possesses not the jurisdiction :

Because, further, in the exercise of this power, every elector will be inevitably driven to the alternative of forfeiting his suffrage, or exposing particularly the nature, extent and evidences of his title, and thereby perhaps destroy the security of property, and occasion an endless scene of general litigation.

Because it would enable the majority of this board, by a conspiracy among themselves, to be continued, or to introduce their creatures into office, in open contempt and defiance of a majority of electors :

And, finally, because such power is wholly incompatible with the rights, liberty and safety of the inhabitants of this city.

In the exercise of that authority they have acted partially, because, in the cases of trust estates, in favor of the

one candidate they have decided for the admission of the votes, while with respect to the other, the trust estates were equal in degree, and entitled to the same remedy before an equitable forum. They have nevertheless totally, and inconsistently rejected them.

They have acted precipitately, because with respect to one ward, they abruptly retired. And notwithstanding further testimony was offered to support the rights and qualifications of the electors, they decided the fate of the election, without affording an opportunity for the production of that testimony.

They have acted in opposition to the weight of evidence—inasmuch as with respect to the fifth ward. The payment of the consideration money for the estate, upon which the rejected electors gave their suffrages, was clearly proved to them; and because the value of that estate was established by a large majority of competent and disinterested witnesses.

They have acted contrary to law, for all and every of the reasons aforesaid.

They have also acted in direct contravention of law, by their novel and extraordinary resolution, That no man is entitled to vote upon a freehold estate, because he purchased it for that purpose!

We confidently maintain that by the laws of the land, every citizen possessed of a freehold of the value of twenty pounds, beyond incumbrances in this city, obtains thereby the elective franchise, that this board has not the authority to inquire into the motives which induced the purchase of his property—and that his right derived from the charter of this city, and the laws of the state, can only be abridged

or modified by an act of the legislature. In depriving upwards of one hundred freeholders of their legal rights of suffrage, this board has exercised a stretch of authority arbitrary, unparalleled, and highly dangerous to the rights of the inhabitants of this city.

DECEMBER, 14th, 1801.

JOSHUA BARKER,      HENRY VERVEELEN,  
MANGLE MINTHORNE, Wm. W. GILBERT.

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It now became a subject of rumour, that the federal members had formed the resolution to abandon their seats in the Council, and to leave the city to its fate. That by suspending all public business, and withholding the appropriation of funds, an instant termination would be put to our institutions of police. A determination so wild and extravagant even in the gentlemen who conceived it, was with difficulty credited. But time and enquiry gave confirmation to the report. From a spirit of conciliation, and with a view of preserving the tranquility and harmony of the city, the mayor proposed without delay the most liberal terms of accommodation. It was recommended that all the gentlemen, whose seats were contested, should postpone their attendance, until their respective rights should be determined. That to prevent the procrastination attendant upon law proceedings, an accurate statement of the cases should be made, and submitted immediately to the judgment of the Supreme Court. That on account of the urgency of circumstances, a decision should be requested in the early part of January term, and that in the mean time no question which had the semblance of party should be taken in that board.

No answer having been received to such propositions, in order to bring matters to that state of certainty which became more and more necessary to the public repose, a meet-



ing of Common Council was summoned for the 18th of December. The republican members punctually attended, and not a single *federal*\* gentleman appeared; at length all suspense was terminated by the following letter, which was received and directed to the Mayor:

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## INSTRUMENT OF SECESSION.

Sir,

Having too much reason to think that a deliberate plan has been formed to violate the established rights and usages of the corporation, both by obtruding upon them persons, as members of it, whom the Common Council have already determined to be not duly elected; and also, by your claiming, and, as we suppose, *usurping* a right to vote in cases where it never has been exercised by your predecessors; we feel it our duty to declare our intention to oppose these measures, and to support what we consider our just rights. A spirit of conciliation, and a wish to avoid the inconveniencies that might result from the suspension of public business, would have induced us to form a temporary arrangement, consistent with the preservation of those rights, until such time as the questions that had arisen might receive a legal decision. We are sorry to find that our efforts for this purpose have been ineffectual, and that you persist in considering Messrs. Cornelius C. Roosevelt and Peter H. Wendover as members of the Common Council. After the resolution of the board upon that subject, it would be improper for us to recognize or act with them as such, unless their pretension should receive a legal sanction. *We shall, therefore, before our meeting with you in Common Council, expect to be satisfied that those gentlemen will not be received as members of the board against our consent, un-*

\* The public will understand the sense in which I use the term *federal*.

*til their right to seats in it has been judicially established. We shall also expect that the uniform practice of the board will be conformed to, respecting the vote of the presiding officer, until a legal decision to the contrary shall have been obtained. It is with reluctance that we submit to the necessity of addressing you in this manner. We are sensible that evils of considerable magnitude may result from the present state of things ; but, as we are conscious that we are doing our duty and defending our rights, we console ourselves with the reflection that those evils will not justly be imputed to us.*

We are, with due respect, Sir,  
Your obedient servants,

JOHN B. COLES,	PHILIP BRASHER,
ROB. LENOX,	JOHN NITCHIE.
SELAH STRONG,	JOHN P. RITTER,
JAMES ROOSEVELT,	PH. TEN EYCK.

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It was thus imagined by those gentlemen, that by holding a rod in terrorem over the heads of the republicans, and that by menacing them with a prospect of disorder and confusion, they would at length be coerced into compliance. The city watch was to be abolished—the lamps extinguished—darkness and dismay pervade our streets—the midnight robber and the desperate assassin were to prowl for prey and plunder unmolested—without a magistracy, and destitute of police, impunity was to be granted to every act of desperation, and the hand of amnesty extended to every enormity and every crime. The houseless child of poverty—the hoary-headed grandfire—decrepid matron—and still more helpless infant of despair, all born to happier days and brighter prospects, were, with unfeeling apathy and cold indifference, to be suddenly banished from the only ha-

bitation and slender pittance which public charity had given them ; feeble with infancy, infirmity or age—oppressed with hunger—the flood of life congealed by winter’s freezing cold—to perish at the gate of some more favored, not more deserving being.

For some time at least those evils, perhaps, might not have been realized, the patriotism of the watch, more steady than that of the deserting magistrates, would have induced them to adhere to their posts\*, and look to the restoration of public tranquillity for their accustomed compensation ; but, at a season of the year when every want of life becomes most indispensable and pressing, was it convenient, or was it possible for this useful body of citizens, however willing in intention, to make such sacrifices at the shrine of duty ? admitting the most favorable posture of affairs that the public guard could have been maintained. What was to become of the city poor ? Deserted by the men who had always styled themselves the *steady advocates of order*, certain it was, that the provisions for the alms-house could not last throughout the rigorous extremity of winter.

It was now the only alternative to support the necessary institutions of the city by voluntary contribution, or permit the contemplated scene of peril and disorganization to ensue. Did the republicans desire the little triumph of a party ? Could they have viewed with pleasure the punishment of their weak and thoughtless opponents ? Or, did they steadily pursue the substantial welfare of their country ? Had they wished the gratification of a triumph, they might

\* It is justice to this useful body of citizens to state that such was their determination ; they would faithfully have performed their duties. Proud, haughty and insolent aristocrat ! learn to reverence the virtues of the people. What a reproach to the deserting magistrates is conveyed by this circumstance !

have sat silent spectators, and with eyes unmoved beheld the tempest of destruction gather, ripen, burst with vengeance on the heads of their wretched and inconsiderate antagonists. There was not room for choice. Without hesitation some of our most respectable citizens instantly interposed the means of relief. Republicans were anxious to share in the honours of patriotism. To their immortal honour let it be remembered, that the only disappointment experienced on this emergency was by those who wished to contribute their funds or their credit, and had not the opportunity. A sufficient capital was speedily furnished to supply the wants of the winter, and should the questions now depending remained unsettled in the spring, the citizens may rest assured, that whatever other inconveniencies may be sustained, the necessary police establishments of the public shall be preserved until the blessings of harmony and regular government are fully restored.

LYSANDER.



## No. VII.

### MEANS OF REDRESS.

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All safety rests on honest counsels : these  
Immortalize the statesman, bless the state.

YOUNG.

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Determin'd hold  
Your independence ; for that once destroy'd,  
Unfounded, freedom is a morning dream  
That flits arial from the spreading eye.

THOMSON.

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IT would be of little service to point out the existence of evils, without entering into a consideration of the remedies most proper to be adopted. In detecting abuses, without devising the redress which ought to be administered, we perform but a small proportion of our duties. The most valuable part is neglected or forgotten. At a crisis of affairs so important as the present, we are equally called upon to deliberate and to act. It is necessary that a decisive resolution should be taken, and in the language of Junius let it be remembered, "there is none so likely to be supported with firmness, as that which has been adopted with moderation."

The great object of our endeavours should be to amend, and not to destroy—to repair, and not to prostrate a fabric which may be rendered truly valuable. We should carefully distinguish between the abuses of an institution possessed of many excellencies, and one that is radically and universally defective. The charter of this city is susceptible

of being rendered an instrument of extensive and permanent utility. It is the ground work of many of our most necessary and salutary establishments ; establishments, under which we have long continued to flourish and to prosper.

If I may be indulged in the use of the metaphor, I consider the charter as an house eminently calculated for the safety and convenience of its inhabitants. Though built upon a solid foundation, time has discovered some defects in the outlines of its plan, and rendered amendments necessary for its permanent preservation. Experience and an advanced taste in the science of architecture, have suggested certain improvements, beneficial to its occupants. It is certainly accordant with the dictates of wisdom, that such amendments should be made—they are alterations or additions to the structure of the edifice, calculated to render it more commodious, valuable and secure.

He is no friend to the existence of an institution, who is anxious to retain the abuses, to which it is subjected. In its present shape, our charter is sickly and effeminate. Without the guardian interference of the patriot, it does not promise a long duration. From a continued series of usurpations, its principles have been distorted, and some of its most material provisions entirely disregarded. Instead of affording protection and security to the rights of the citizens, it has been converted into an engine to deprive them of their most valuable privileges.

The principal evils under which we at present labour, may be classed under the following divisions :

I. A defective and partial representation in the Common Council of the city.

II. The usurpation of authority, with respect to the scrutiny of elections; and,

III. The want of a suitable provision to secure the appointment of freemen, and to render their political existence independent of the will of the officers of the corporation.

The city representation is at present almost exclusively confined to the freeholders; during the late charter election, only 150 persons voted in the capacity of freemen. This is a practice equally repugnant to the provisions of the charter and to the principles of our government. The right of election is the life of liberty—it is the root of every other privilege—the moment it is lost, civil freedom becomes entirely extinct, and the citizen reduced to a state of abject servility and dependence.

It is the fundamental principle of representative governments, that the people are bound by laws, in respect of the consent which they are supposed to give. This consent is expressed by the voice of their representative. Taxation and representation are considered as correlative—he who is bound to contribute to the exigencies of the public is entitled to representation in the body by which those contributions are assessed.

No sufficient reason can be assigned why the elective franchise should be confined to the freeholders. It is not recognised by any sound principle, nor is it to be found in any law. The city government was introduced for the general prosperity of the citizens; every inhabitant is equally bound by its regulations, and subject to its ordinances. The powers of the Common Council are complicated and extensive; they are not confined to the superintendence of real property—they extend to every subject and every de-

partment of police. Every householder and inhabitant is perpetually subject to the ordinances of the Common Council, and is therefore entitled to the right of being represented.

It has indeed been artfully insinuated, that it is proper the right of representation should be confined to freeholders, because it is their property which is taxed by the Common Council. But, let it be considered, that the power of assessing taxes is only a single branch of their general superintendence; there are an infinitude of regulations in which the citizens at large are equally interested. Besides, the Common Council taxes every householder as well as every freeholder; and if our decision depended upon the single circumstance of taxation, the conclusion would be evident in favor of the general extension of the right. It is, moreover, worthy to be observed, that there are many interests in land entitled to equal attention with the freeholds. Much of our property lies in long leases; the houses are built and the improvements made by the tenant; his interest is present, that of the landlord remote. It is the former, and not the latter, who is taxed. Again, even admitting that taxes are invariably laid upon the freeholds, yet the tenant is equally interested and equally entitled to representation; for, by the general practice of the city, the tenant pays the taxes.

But the charter is explicit upon the subject; it invests the elective franchise in the freemen as well as the freeholders. Now, who are the freemen of the city, except its regular householders and inhabitants? Not so, it is retorted; only such as the mayor and four aldermen think proper to appoint.

Impossible, that such should be the genuine intention of the charter; but if so, it is time that the evil should be con-



rected. The rights of every citizen, standing under the same circumstances, must be equal. It is unjust that a power should exist to refuse to one what is granted to another. Such a system of favoritism and partiality is too odious to be endured by a people who have the most distant conceptions of liberty.

As the charter now stands, it is liable to continual abuse. Without a legislative interference, the rights of a majority of the inhabitants must always remain at the mercy of a few of the magistrates.

It is completely within their power to confine the representation to the freeholders, or extend it at their pleasure. This authority is equally formidable to the freeholders, and to the inhabitants at large. It, in effect, establishes a dangerous controul over all. On the one hand they may refuse to appoint freemen. Those already made, must yield to death. The whole order of men becomes extinct, and the powers of the city confined to the proprietors of land. On the other hand, it is equally in their power to confer the freedom of the city upon the most abandoned, and dissolute vagrants, without limitation, and thereby coerce the freeholders into a compliance with their views.

While the elective privilege is confined to freemen, the power of appointing them is, in other words, the power of appointing voters. It is an extraordinary practice that a legislative body should designate the persons who are to elect its members.

Whenever a mayor and four aldermen concur in sentiment, they may appoint whomsoever they please as freemen. It is therefore completely within their power to decide the fate of charter elections. Such power may be gra-

nifying to the unthinking partizan. It must ever be obnoxious to the enlightened and independent patriot.

A few individuals may say to one citizen, "you shall be a freeman, because you will vote in our favour." To another, "Thou shalt not be free, because your suffrage would be given against us." Let us not rejoice at the existence of such power, because to-day it may comport with our momentary interests. There is always an evil in the violation of principles; remember that it furnishes a dangerous precedent, which to-morrow may be exercised against us.

There is only one remedy to eradicate the evil; that is, to render elections independent. The mischiefs which have happened already may be repeated hereafter, unless effectual measures are taken to prevent them. It is necessary that the privileges of electors should be defined by law, and no longer dependent upon the precarious provisions of the charter. Let it be solemnly ascertained who are entitled to the right, and let such right be exercised without the possibility of becoming defeated by the violence of party, or the desperate attempts of any interested body. Until such salutary regulation takes place, we must remain in a state of uncertainty and insecurity—no power inferior to the legislature is sufficient for the purpose—they alone can afford us substantial and beneficial redress.

2. The power of scrutiny which has lately been exercised, is so manifestly repugnant to every rational and sober principle as to render a serious discussion of the subject an insult to the understanding of the public. It would be, therefore, equally unnecessary and improper to repeat the observations which have already been made. Let it be remembered, that there never was a power which afford-

ed greater license, and greater temptations to abuse. It is a power ungoverned by principle, uncontrouled by definite and rational rules of decision, wholly arbitrary and discretionary in its exercise, and enabling the Common Council, from views and motives prepenſe, to determine the fate of every election at their pleaſure. It is, therefore, indiſpenſibly neceſſary that a poſitive act of the legiſlature ſhould be paſſed, prohibiting its exerciſe in future. I alſo ſtrenuouſly recommend to my fellow-citizens, as the ſureſt ſafe-guard of their rights, that they ſhould exert their laudable endeavours to obtain the legiſlative ſanction in favor of the following provisions: 1ſt. That the elective franchise ſhall be ſecured, and extended to all the regular inhabitants of the city, within ſuch rational and liberal limitations as may be conſidered neceſſary for the public good. 2nd. That all elections ſhall be, in future, by ballot. 3d. That no citizen ſhall be permitted to vote out of the ward in which he reſides. 4th. That the right of challenge be given to every elector. And, 5th. That three inſpectors, or preſiding officers, be appointed; that all challenges be made at the time of the election, and decided by the inſpectors, under ſuch regulations as the legiſlature may adopt; and laſtly, That their returns, made in purſuance of law, be final and concluſive.

3d. By the letter of the charter, no man is permitted to purſue the occupations of life, under a certain and continual penalty, without firſt receiving the freedom of the city. This privilege reſts entirely in the diſcretion of a mayor and four aldermen; whenever they engage on different ſides of politics, it generally happens that it cannot be obtained; of courſe, the citizen is reduced to the neceſſity of ſuſpending his buſineſs, or of incurring repeated and inceſſant penalties; if it is adviſeable to retain this branch of our inſti-

tutions, either as a source of revenue or for any other purpose, justice would dictate that it should be legally defined who are entitled to the privilege; and that means should be adopted to secure its being granted to the individuals who are thus entitled to it.

Such only are the remedies proportioned to the extent and nature of the mischiefs. Subordinate measures would be trifling with the rights and interests of the public. If we are entitled to relief, let it be effectual. Let it be calculated to ensure a state of permanent freedom, order and tranquillity. Before I conclude the present essay, permit me to consider the leading objections to a reformation, which are usually advanced.

I. THE FIRST great argument which is invariably resorted to, and indiscriminately applied, rests upon the perils and uncertainty which are said to be apprehended from every change. It has long been a fashionable practice to inveigh against innovations. Old manners and ancient habits, are the perpetual theme of blind and undistinguishing adulation. The unfledged politician and the flippant youngster, who can neither boast the years, nor the maturity of manhood, are taught with the readiness of parrots, and with equal discretion, to pronounce the cabalistical name of antiquity, in support of the greatest abuses and absurdities. The eye of argument is diverted from glancing upon the genuine merit of subjects, as if errors were consecrated by the revolutions of time—or outrage, imposture and imposition, sanctioned or concealed by the accumulated rust of ages!

If the age of institutions is the moral or political standard of their utility, let us travel to the remotest periods. We should derive our habits and our manners from the earliest times. We should study the laws and maxims of the ante-



diluvians--record their sacred apophthegms of wisdom--treasure every precious vestige and relic of their practices, and render the men, for whose wickedness the world was deluged, the universal legislators of mankind.

Let us inquire of these idolizers of antiquity, the precise sense in which they consider innovation? Shall we refuse to heal a wound, because its pain has been long endured? Must error or oppression be consecrated, because they have obtained an ascendancy for a length of days? Are the sciences and the arts, and all the institutions of life to remain for ever stationary? Shall they not vary with the increase of knowledge, and pursue the progress of society? The merits of an institution depend not upon its age or its novelty, but the beneficial effects by which it is accompanied, and its adaptation to the situation and circumstances of a community. Establishments founded in wisdom, will generally remain valuable. Experience will never fail to furnish the evidences of their utility; but Experience, on the contrary, will equally bear witness against error, and direct us to pursue the path of judicious reformation. Every important truth, every valuable acquisition to the general bank of science, may be considered as innovations; and, if innovations were to have been prohibited, mankind would have continued enveloped for ever in the darkness of ignorance and barbarism. Galileo was an innovator in astronomy---Boerhave and Hunter, in medicine---the discoveries of Newton were innovations in philosophy---the American Revolution an innovation in politics.

Every new law is an innovation---all legislatures who perform their duties are innovators. In examining the true merits of a moral or political proposition, the true question to be discussed is, not whether it is ancient, or

whether it is new; but, will it be productive of general utility?—is it calculated to promote the liberties, the happiness and the prosperity of a people? It is one of the first duties of life to profit by the lessons of experience. Whenever it is found that political systems no longer answer the purposes of their institution---whenever it is discovered from practice that existing establishments are inimical to the interests of a community, it becomes the right of the people, and the duty of the patriot, to introduce such provisions as are essential to the general welfare.

It has invariably happened in the history of every society, that the greatest abuses have possessed strenuous supporters, and powerful advocates. There is always a class of men who derive private emolument from public injuries—the loss of the community is their gain. It is, therefore, to be expected so long as interest is an incentive predominant over patriotism, that those who are benefitted by the continuance of abuses will pursue every artifice, and exert their utmost influence, to deter the people from the pursuit of salutary measures.

“ Unblest by virtue, government a league  
Becomes, a circling junto of the great,  
To rob by law.”

From this source originates the opposition which perpetually incumbers the path and impedes the footsteps of Reformation. Antiquity is interposed as the powerful shield for the protection of evils; Time is the usual talisman for affording perpetuity to Error and impunity to Guilt; the most valuable improvements are stigmatized with the name of *innovations*. Truth is considered as the offspring of imposture, and he who nobly dares to cherish the interests of his country is proclaimed an enthusiast, de-

rided as a madman, or branded with the odious appellation of an incendiary.

Neither personal considerations nor timorous reflections should divert us from the calm, steady, and conscientious pursuit of rectitude—combining penetration with fortitude, opposing reason and perseverance to the resistance of the corrupt and the clamours of the interested. Public interest should constitute the polar star, for the regulation of our conduct. Inflexibly adhering to the dictates of principle, it is the first duty to enquire what measures are most extensively beneficial. It is the next with firmness to pursue them.

II. ANOTHER standing objection against reform, is derived from the supposed inviolability of charters. This argument is possessed of some speciousness, and is therefore entitled to an answer.

“Charters (said Burke, in the days of his political integrity) are kept, when their purposes are maintained. They are violated, when the privilege is supported against its end and its object.” Whatever sanctity we may attribute to charters, still there are other rights entitled to superior consideration. What is a charter but a grant of certain rights, privileges and powers to a particular body of men? You tell me the moment the grant is made, it is entitled to strict observance—admitted as a general rule. I ask you whether it is not attended with exceptions? Suppose a charter should become injurious and destructive, “still it is the privilege of the corporators.” And will you set up the privileges of the corporators against the rights of the whole community? Suppose again, that, from a change of circumstances or any other reason, the provisions of a charter should defeat the very purposes of its institution.—Will you tell me that the privileges of the corporators are violated by a guardian attention to their interests? What is a corporation?—it is a body politic, possessing an artificial existence. It is the

child and creature of the state. The power by which it is created, can always controul, amend or dissolve it. We should steadily look to the end in view, and consider a charter as the instrument for the attainment of that end. If such instrument is found to be ineffectual for the accomplishment of the purpose intended, it becomes necessary that such alterations should be made as will render it consistent with the views for which it was established.

But it is said to be dangerous to admit of legislative interference, with regard to charters. This is a singular argument, and implies a want of confidence in the supreme powers of a state. If confidence cannot be reposed in the wisdom and integrity of the legislature, then the principle must be entirely banished from society. A community must always remain competent to the superintendence of its concerns. Those general powers of superintendence must be entrusted somewhere. They can be no where more safely deposited than with the legislature. Subject to the constitution, all the rights and privileges of the citizen are intrusted with them—why not charter rights as well as others? You object “there is danger in the precedent.” How does that appear? Has not the English legislature altered charters whenever it appeared proper or necessary for the benefit of the corporation, or for the general good? Has any inconvenience, or any mischief resulted from such interposition? Has it rendered charters less solemn, permanent and secure? I admit that slight and transient reasons will not justify an interference, but I contend that public and weighty reasons demand it.

Why will you dwell upon the privileges of a charter?—In the case of a city, to whom do those privileges belong? Are they not the general property of the inhabitants, intended for the purpose of universal protection and security? Suppose the charter should be defective in every particular



requisite for the attainment of that end. Shall it not receive instant and effectual reformation?

You tell me that "charters are solemn institutions—they are not to be violated or infringed—seated upon an adamantine basis—they rise superior to every emergency, constituting property and creating privileges, the faith and honor of the legislature are pledged for their support." This is wild and chimerical doctrine. Charters indeed, are privileged institutions; yet they must sometimes give place to superior considerations. But in the present case, I ask not the violation of property, but its protection. I request not the destruction of privileges, but their preservation. What is more sacred than public liberty? What constitution, and what ordinance, is more solemn than the rights and happiness of a community? Where is the consummate logician who can persuade me that the great principles of social justice, eternal and universal in their nature, avail not when opposed by the wax and parchment of a charter?

But it has been said that our charter is of more than ordinary solemnity. It has been imagined by some, that it is even superior to the authority of the legislature. The foundation of this extraordinary doctrine, has been occasioned by a hasty misconception of a clause in our constitution, which has not the most trivial relation to the subject. The only operation of the passage in question is to prevent a forfeiture of the instrument, on account of any misconduct committed within a given interval of time. The most extensive wildness of construction cannot extend its operation farther. It cannot interpret the sentence into language of general confirmation.

I readily admit a distinction between public and private charters; that the former embrace the general, and the latter individual interest. Private charters convey, with sufficient

accuracy, all the ideas incident to property. When they are granted for the purposes of banking, or to unite a sufficient capital for the beneficial pursuit of any branch of trade, in these cases, their object is, the private emolument of the corporation. Whatever interest the public is supposed to derive from those establishments, is remote and indirect. The object of the legislature in consenting to those grants is, to facilitate and encourage private industry and enterprise; such grants may, therefore, be viewed in the nature of private property, and, within a certain limitation, the faith of government may be considered as pledged for their support.

I say within a certain limitation, because I never shall admit that, even in the case of a private charter, the pledge of government is absolute and unconditional. That such a charter is forfeitable by misuser, is a position which has never been questioned. That every legislature must retain its general powers of superintendence, with regard to the essential interests of a community, is another position equally incontrovertible. Every private establishment must give place to the great considerations of public policy or justice. Whenever it is discovered that a private charter is materially and manifestly repugnant to the general interests of a state, it is the right—it is the duty of government to interpose its sovereign jurisdiction. Such right of repeal must be considered as incident to all charters. In England the power of parliament, upon the occasion, has never been denied. The king, by his sole prerogative, may create a corporation; but it requires the power of the legislature to dissolve it. There is a tacit and implied condition annexed to all charters. That their dissolution must ensue, whenever the important interests of state require such event. But on the other hand, I equally maintain, that legislatures should proceed with the utmost delicacy

and caution, with respect to private charters : nor should they interfere with such rights, unless demanded by the most peremptory necessity, or requested by the application of the corporation itself.

With respect to applications on the part of corporations, let me indulge a single observation. It frequently happens that differences arise between the governors and the members of those institutions, that is between those who are appointed to manage their concerns, and those in whom the substantial interest is vested. In cases then of manifest abuse, shall it be maintained, that the members of an institution are destitute of remedy. I state that emendatory provisions are essential to the security or to the very existence of the institution. The members at large complain of the injustice of their agents. They wish to state the misconduct of their trustees—they cannot petition formally, that is, they cannot produce a writing, solemnised under their common seal. Those agents or trustees refuse to affix the signet to a paper adverse to their interests. Shall there be a defect of justice, because no application is made by the very individuals, whose fraud and speculation is rendered the subject of complaint? Imagine the case of a bank, the most inviolable of all corporate establishments. Would the legislature be deaf to the representations of a numerous majority of stockholders?

But however delicate our ideas may be, with respect to the inviolability of private corporations, it would be improper to extend that extreme delicacy towards public charters. Those cases stand upon a footing essentially different. Our nice and scrupulous attention to private charters, proceeds from the vigilant and jealous solicitude with which we guard the rights of property. But on the contrary, institutions, strictly public, such as the charter of a city,

bear not the most distant relation to property. They are entirely establishments of government and police. In reasoning and in legislating upon the subject, we are strictly to consider them as such. We are steadily to adhere to the end in view. That end is solely to promote the prosperity of the city. No alteration of the charter interferes with the enjoyment of private property. If the existing provisions of the instrument, are inadequate or repugnant to the attainment of its object, no imaginable inconvenience can result from its amendment.

It has also been maintained, that the legislature cannot, or should not, interfere with the city charter, unless upon the application of the Common Council, sanctioned by the magic influence of the public seal! Of all absurdities which ever entered a bewildered brain, this doctrine is the most palpably absurd. What! my countrymen, when we complain of the misconduct, when we experience the oppression of a public body, are we seriously told, that the doors of redress are shut upon us, that we are not to approach the guardians of liberty and law, because that very body from whom we sustain the injury will not unite in the petition? Suppose a patriotic majority in that board should be withheld from us, is it to be supposed, that the men who live and flourish by the public wrongs will apply for their suppression? The question is between the city and the majority of the Common Council. It is a complaint of the people against the usurpation of their magistrates. Are the violators of public rights to become the petitioners for public justice? Despoilers and yet protectors of their Country's liberties! Strange inconsistency! Most marvellous contradiction! Feeble, alas! would be the hopes which were founded in their interposition. Our only refuge is in the independence of the people and the patriotism of the legislature. The police of the city is the general



concern of all its inhabitants. The councils of the state will listen with attention to their united representations.

It is essential to the interests of the people that the elective privilege should be secured by permanent legal provisions. The rage of party, like the malignant influence of Sirius, is ever destructive to human happiness. The evils which have been inflicted at one season may again be experienced at another. Justice demands, that the rights of the community should be vigilantly guarded against a repetition of abuses. If the freemen of the city should be restored by a present administration, what is to prevent a total annihilation by their successors? There is no safety in government, while the rights of the constituent remain dependent upon the will of his representative. There is no stability in the privileges of the city, while the existence of a constituent branch of its incorporation is subject to the pleasure of the Common Council. If our system of representation is just, let it be extended to the councils of the city. Are the duties of an alderman more important than those of the legislature? Are the deliberations of the city council more material to the public happiness, than those of our assembly, or the House of Representatives of the Union? What substantial reason can be assigned, why the citizen who is entitled to representation in the national councils, should remain unheard and unrepresented in the subordinate councils of the city? What solid arguments shall establish the propriety of the position—that the suffrages of a majority of the inhabitants should depend upon the arbitrary pleasure of a few of the magistrates?

We should be faithless to ourselves and to posterity, if we trifled with the subject, if we consented to any modification of an authority radically unjust, or accepted of any terms inferior to a total and salutary reformation. The

rights of the people cannot be made the subject of barter or compromise. The duties we owe to our country are solemn and impressive. Upon the right of representation the whole system of our liberties depends. It is the living soul which animates and strengthens the body of our freedom.

A court of justice may settle the rights of disputing candidates. The legislature alone can prevent a repetition of the evils we have experienced, or heal the wounds of a violated charter. Left without a government, destitute of a regular police—We have no means of appointing inspectors for the ensuing election. There is very little probability of a timely decision of the rights of the candidates. Unless the legislature interfere, the city will inevitably lose its representation. We are this day called upon, by a voice too powerful to be resisted, to support a right which is essential to the preservation of our liberties, laws, and constitutions. Our most essential institutions are suspended. Every social tie, every important privilege, is at stake. Let us hasten to the legislature, as the guardians of the public safety. With the union, perseverance, and alacrity which should ever distinguish freemen, let us, faithfully and honestly, perform our duties to our country.

LYSANDER.













